

**JACKSON AREA COMPREHENSIVE TRANSPORTATION STUDY (JACTS)
POLICY COMMITTEE MEETING**

*Thursday, May 15, 2025 / 8:00 AM
Jackson County Tower Building / 5th Floor / 120 W. Michigan Ave., Jackson, MI 49201*

AGENDA

1. Call to Order / Introductions
2. Public Comment
3. Approve Minutes of the Policy Committee Meeting of April 17, 2025, and Receive the Minutes of the Technical Advisory Committee Meeting of April 9, 2025 (see enclosures) – **ACTION**
4. Agency Status Reports – **DISCUSSION**
 - City of Jackson (enclosed)
 - Jackson Area Transportation Authority (enclosed)
 - Jackson County Department of Transportation (enclosed)
 - Michigan Department of Transportation (enclosed)
 - Jackson County Airport-Reynolds Field (not provided)
 - Accelerate Jackson County (<https://acceleratejacksoncounty.org>)
5. Approval of Amendments to the JACTS FY 2023–2026 Transportation Improvement Program (TIP) (see enclosure) – **ACTION**
 - Jackson Area Transportation Authority (1)
 - Jackson County Department of Transportation (2)
 - Michigan Department of Transportation (1)
6. Approval of the JACTS FY 2026 Unified Work Program (enclosed) – **ACTION**
7. Review of JACTS FY 2026–2029 Transportation Improvement Program (TIP) Public Comment Draft (see enclosed memo) – **DISCUSSION**
8. Other Business
 - MDOT Draft FY 2026-2029 STIP Announcement (see enclosure) – **DISCUSSION**
9. Public Comment
10. Adjournment

MINUTES

JACTS POLICY COMMITTEE

Jackson County Tower Bldg.
120 W. Michigan Ave. – 5th Floor
Jackson, MI 49201

Thursday, April 17, 2025

Members Present: Cameron Carr, Jackson County Airport Board
Hunter Causie, JATA (Alt.)
Pete Jancek, Blackman Charter Township (Vice-Chair)
Angela Kline, JACTS TAC
Mike Overton, JCDOT
Tim Pickett, City of Jackson
James Shotwell, Jackson County Board of Commissioners (Chair)
Mike Trudell, Summit Township
Margie Walz, R2PC Executive Committee

Members Absent: Heather Bowden, MDOT – Statewide Planning
Michael Brown, JATA
Jonathan Greene, City of Jackson
David Herlein, Spring Arbor Township
Mike Jester, Leoni Township
Dan Wymer, Napoleon Township

Others Present: Charlie Briner, JCDOT
Brett Gatz, Region 2 Planning Commission
Kelby Wallace, MDOT – Jackson TSC
Troy White, JACTS TAC

ITEM 1 **CALL TO ORDER**

Chair Shotwell called the meeting to order at 8:04 a.m. A quorum was present.

ITEM 2 **PUBLIC COMMENT**

No public comments were received.

ITEM 3 **APPROVE MINUTES OF THE POLICY COMMITTEE MEETING OF MARCH 20, 2025 AND RECEIVE THE TECHNICAL ADVISORY COMMITTEE MINUTES OF MARCH 12, 2025**

A motion was made by Mr. Jancek, supported by Mr. Carr, to approve the Policy Committee meeting minutes of March 20, 2025, and receive the Technical Advisory Committee meeting minutes of March 12, 2025, as presented. The motion carried unanimously.

ITEM 4 **AGENCY STATUS REPORTS**

Project status updates were presented by the City of Jackson (Mr. White), Jackson Area Transportation

Authority (Mr. Causie), Jackson County Department of Transportation (Mr. Briner), Michigan Department of Transportation (Mr. Wallace), and Jackson County Airport (Mr. Carr).

ITEM 5 **REVIEW OF DRAFT JACTS FY 2026-2029 TRANSPORTATION IMPROVEMENT PROGRAM (TIP)**

The draft FY 2026-2029 TIP document was presented to the committee. Mr. Gatz asked for feedback on the document and announced the 30-day public comment period will start on April 28. No questions or comments about the document were given by the committee.

ITEM 6 **OTHER BUSINESS**

No other business was presented.

ITEM 7 **PUBLIC COMMENT**

No public comments were received.

ITEM 8 **ADJOURNMENT**

There being no further business, Chair Shotwell adjourned the meeting at 8:33 a.m.

Brett Gatz, Recording Secretary
Region 2 Planning Commission

MINUTES

JACTS TECHNICAL ADVISORY COMMITTEE

Jackson City Hall
161 W. Michigan Ave. – 10th Floor
Jackson, MI 49201

Wednesday, April 9, 2025

Members Present: Charlie Briner, JCDOT
Robert Caldwell, JCDOT
Hunter Causie, JATA
Jim Cole, JCDOT (Alt.)
Jeff Crow, City of Jackson
Brett Gatz, Region 2 Planning Commission
Debbie Kelly, Accelerate Jackson County
Angela Kline, JCDOT (Chair)
Mark Kloha, MDOT – Statewide Planning
Jack Ripstra, Local Government Representative
Andrea Strach, MDOT – University Region
Troy White, City of Jackson (Vice-Chair)

Members Absent: Kelby Wallace, MDOT – Jackson TSC
Juan Zapata, Jackson County Airport

Others Present: Corey Vincent, Kimley-Horn

ITEM 1 **CALL TO ORDER**

Chair Kline called the meeting to order at 11:02 a.m. A quorum was present.

ITEM 2 **PUBLIC COMMENT**

No public comments were received.

ITEM 3 **APPROVE MINUTES OF THE TECHNICAL ADVISORY COMMITTEE MEETING OF MARCH 12, 2025 AND RECEIVE THE POLICY COMMITTEE MINUTES OF MARCH 20, 2025**

A motion was made by Mr. Ripstra, supported by Mr. Briner, to approve the Technical Advisory Committee meeting minutes of March 12, 2025, and receive the Policy Committee meeting minutes of March 20, 2025, as presented. The motion carried unanimously.

ITEM 4 **AGENCY STATUS REPORTS**

Project status updates were presented by the City of Jackson (Mr. White), Jackson Area Transportation Authority (Mr. Causie), Jackson County Department of Transportation (Mr. Briner), Michigan Department of Transportation (Ms. Strach), and Accelerate Jackson County (Ms. Kelly).

ITEM 5 **REVIEW OF DRAFT JACTS FY 2026-2029 TRANSPORTATION IMPROVEMENT PROGRAM (TIP)**

The draft FY 2026-2029 TIP document was presented to the committee. Mr. Gatz asked for feedback on the document and announced the 30-day public comment period will start on April 28. Mr. Kloha suggested changing the headings for the tables in the financial chapter. Mr. Gatz asked the local agencies to provide major projects that were completed and if any projects were delayed from the previous TIP so that information could be put into the document.

ITEM 6 **OTHER BUSINESS**

Mr. Kloha stated that JCDOT will need to add roads names to the FY 2026 Various Roads project JN 216545 before FY 2026 projects get frozen.

ITEM 7 **PUBLIC COMMENT**

No public comments were received.

ITEM 8 **ADJOURNMENT**

There being no further business, Chair Kline adjourned the meeting at 11:26 a.m.

Brett Gatz, Recording Secretary
Region 2 Planning Commission

TO: JACTS Technical Advisory and Policy Committees
DATE: April 23, 2025
FROM: Troy R. White, P.E.
SUBJECT: TIP Project Status

2024

218256 Lansing Avenue Corridor Safety Enhancements (North) & (South): Traffic signal modernization at Jackson-Ganson, Lansing-North, Lansing-Clinton and Lansing-Monroe intersections. Consulting engineering by Hubble, Roth & Clark (HRC). Contractor is Rauhorn Electric. **With the exception of four bases (one at NE corner of Jackson and Ganson and three at curb extension/relocation at Lansing and Clinton), all underground work is complete. Curb work at Lansing and Clinton (will require Lansing Ave closure) scheduled for mid-May. Remaining bases will be completed at that time.**

2025

216593 MLK Equality Trail, MLK Jr Drive to Merriman with connection to Elmdale Trail: Reconstruct trail with 12' wide concrete pavement and construct connector to Ella Sharp Park Elmdale Trail along South Street. Consulting engineering by Hubble, Roth & Clark (HRC). Contractor is Merlo Construction Company, Inc. **Precon meeting held 04-21-25. Construction to commence 06-02-25 and be completed 11-14-25.**

218247 Losey Ave and 218249 High St and Morrell St bridges over the Grand River: Capital Preventive Maintenance work on three bridges. Consulting engineering by Great Lakes Engineering. Contractor is Anlaan Corporation. **Precon meeting scheduled for 05-06-25.**

220137 Morrell Street Signals at Brown and at Wisner: Reconstruct signals with mast-arm mounted heads. Consulting engineering by Hubble, Roth & Clark (HRC). Rauhorn Electric is the contractor. **Construction to commence 06-23-25.**

220138 Martin Luther King Jr. Dr.: South St to Morrell (MLK Corridor RAISE Grant): Reconstruct roadway with reduction from three lanes to two lanes with parking on both sides and multi-use path on west side. Consulting engineering by Hubble, Roth & Clark (HRC). Contractor is Bailey Excavating. Phase 1 (High to Morrell) will be constructed in 2025. Phase 2 (South to High) will be constructed in 2026. **Precon meeting scheduled for 04-29-25. Construction tentatively scheduled to commence early May.**

221339 Brown Street: Denton Road to High Street (bundled with 221341 below): Mill and resurfacing and sidewalk ramp repairs. Consulting engineering by Hubble, Roth & Clark (HRC). Contractor is Michigan Paving and Materials Company. Construction to commence after Independence Day and be completed in mid-August. **Precon meeting scheduled for 04-28-25.**

221341 Blackstone Street: Glick Hwy to VanBuren Street (bundled with 221339 above): Left turn lane addition at the intersection of Glick Hwy. Consulting engineering by Hubble, Roth & Clark (HRC). Contractor is Michigan Paving and Materials Company. **Precon meeting scheduled for 04-28-25. Construction tentatively scheduled to commence in mid-May and be completed in mid-August.**

2026

216645 Ganson Street, Elm to east City Limits: Mill and resurface pavement with ramp upgrades and sidewalk and curb repairs as needed. Consulting engineering by Hubble, Roth & Clark (HRC). NEPA was submitted 02-24-25. Plan prep in progress.



2350 East High Street
Jackson, Michigan 49203-3490
517.787.8363

PROJECT REPORT

May 2025

1. Grants
 - a. Carbon Reduction Plan
 - i. In Progress with FTA
2. Vehicle Procurements/Updates
 - a. Sedan Service Vehicle
 - i. Selection of Bidder on May 2, 2025
3. Facility Updates
 - a. Admin Parking Lot Rehabilitation
 - i. IFB in-progress
 1. Awaiting Fishback to survey site and provide blueprint
 - b. Transfer Center Signage
 - i. Quotes with local vendors being done for signage on driveway entry way(s)
4. Other Business
 - a. National Transit Week
 - i. May 19-23, 2025 @ Transfer Center (9am – 4pm each day)
 1. Local vendors, food, games, fare initiatives each day



Jackson County
Department of Transportation

Angela N. Kline, PE, CPM
Managing Director



Keeping Our Community Safely in Motion...

Memorandum

Date: May 1, 2025

To: Mr. Brett Gatz
Region 2 Planning Commission

From: Angela N. Kline, PE, CPM
Managing Director

Charles W. Briner, PE
Director of Engineering

RE: May JACTS Update

We would like to provide the following update regarding our projects that are on the Transportation Improvement Program (TIP) for FY 2023, 2024 and 2025.

Fiscal Year 2023

STUL (Urban) Federal Aid Projects

JN 214664 and 216635 Signal Modernization Project at Multiple Intersections

Intersections Include:

Lansing Avenue and Parnall Road

Badgley Road and Horton Road

McCain Road and Robinson Road

Airport Road and Wayland Drive/Meijer

Work completed

Fiscal Year 2024

Transportation Alternatives Program (TAP) Grant – Shared-use Pathway Project

JN 210635 Mike Levine Lakelands Trail Extension

L.J. Construction started rough grading for the pathway near Monroe Street April 21st

STUL (Urban) Federal Aid Projects

JN 216519 Napoleon Rd; Reynolds Rd; Blackman Rd; Hoyer Rd Overlay

Work scheduled to begin June or July

STL (Rural) Federal Aid Projects

JN 216522 County Farm and Pulaski

Michigan Paving completed an additional 500 tons of wedging on County Farm Road on May 2nd. Chip Seal is scheduled for June.

JN 220975, 220976 & 220977 Chip Seal Force Accounts

East Michigan Avenue - Grass Lake to County Line

Lansing Avenue - North Stone Road to Maple Grove Road

Pulaski Road - County Line to Folks Road

Received MDOT Contract. Chip sealing will be completed by JCDOT crews in 2025.

HRRR & HSIP Funding – MDOT Safety Grant Projects

JN 217971 Michigan Ave; Seymour Rd; Wolf Lake Rd; Fay Lake Rd; Cady Rd; Behling Rd Tree Removal

Contractor working on slope restoration and pavement markings

JN 218036 W. Michigan Ave and McCain Rd Tree Removal

Contractor working on slope restoration and pavement markings

JN 218025 Norvell Rd, Springport Rd and Moscow Rd Mumble Strips

Pre-Con will scheduled for May 5th. Plans to begin mumble strips on Norvell Road and Springport Road this month.

JN 219913 Horizontal Curve Signage and Mumble Strips

Work continuing throughout the winter and spring of 2025

Fiscal Year 2025

JN 216523 Sutton Road and Wildwood Ave

April Let - Michigan paving is the low bidder and 12.85% under the engineers estimate

JN 216524 Moscow Road

Project scheduled for the June Letting

JN 218257 Trist Road Bridge

Awarded bridge design to Brechting Bridge & Engineering.

JN 218245 & 218246 Bridge PM

Bridges: Tompkins Road, Rives Eaton Road, King Road, Hague Road and Parnall Road Bridges.

GI Meeting Scheduled for May 6th.

JN 219895/220179 Safety Improvement Project

Project Limits:

South Jackson Tree Removal from Vicary Road to Kimmel Road

Ackerson Lake Rd & Hart Road Intersection improvement

Final documents submitted to MDOT.

JN 220301 Robinson Road and Spring Arbor Road Signal Upgrade

GI Meeting held on April 21st.

JN 220301 Airport Road

GI Meeting held on April 15th.

JN 221908, 221911 & 221919 Chip Seal Force Accounts

Clinton Way – West Parnall Road to Clinton Road

Robinson Road – West Michigan Avenue to McCain Road

Dettman Road – Gregory Road to Michigan Avenue

Final documents submitted to MDOT.

JN 221961 Horizontal Curve and Intersection Signage

Installing new horizontal curve signs on 125 curves and additional signage for 20 intersection approaches. Preparing preliminary plans and NEPA documents have been submitted.

JN 220686 Albion Road Bridge

Awarded bridge design to ROWE Professional Service Company.

Two Springport Road Bridges (Near Minard Park)

Awarded bridge design to ROWE Professional Service Company.



GRETCHEN WHITMER
GOVERNOR

STATE OF MICHIGAN
DEPARTMENT OF TRANSPORTATION
JACKSON TRANSPORTATION SERVICE CENTER

BRADLEY C. WIEFERICH, P.E.
DIRECTOR

May 1, 2025

Construction:

I-94 from M-60 to Calhoun County line – Reconstruction from M-60 to Michigan Ave, major rehabilitation from Michigan Ave to Calhoun County line – (2022-2025 construction). Signing and clean up work will be occurring, depending on the weather. Minor paving and bridge work will occur later this spring.

Cooper Street (M-106) bridge replacement in downtown Jackson south of train station and Louis Glick (I-94BL) deck replacement near Mechanic Street – The old bridge has been demolished and new foundations are being installed. Near May 12th, Michigan Ave at Cooper is scheduled to be closed to begin installing the new watermain under the railroad tracks. The detour will use Ganson Street.

US-127 northbound ramp to Westbound I-94 – Safety project - High friction surface treatment. Work will occur this summer.

US-127 at Jefferson Road – Bridge repairs. Shoulder work is completed and bridge work will resume near June.

M-106 over Portage River – Bridge repairs. Work scheduled to begin near July.

M-50 from Brooklyn to Napoleon – Preventative maintenance - Microsurface. Work scheduled to begin near June.

M-50 at Clark Lake Road – Safety project – Install center left turn lane. Earthwork is underway.

M-99 from Village of Springport to M-50 – Preventative maintenance – Chip seal with Fog Seal. Work scheduled to begin near May.

M-50 from Hopcraft to near Eaton Rapids – Preventative maintenance – Chip seal with Fog Seal. Work scheduled to begin near May.

Design:

Cooper Street (M-106) from Third Street to Chanter – Preventative maintenance resurfacing. 2026 construction.

US-127 (Henry to near Ingham Co Line) – Maintenance resurfacing and bridge repairs at Huntoon Creek, Berry Road, Grand River and Territorial Road bridges. 2026 construction.

M-99 in the Village of Springport – Road rehabilitation and drainage improvements. 2026 construction.

M-50 from Napoleon Road to Stoney Lake Creek – Preventative Maintenance – HMA resurfacing. 2026 Construction



STATE OF MICHIGAN
DEPARTMENT OF TRANSPORTATION
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GRETCHEN WHITMER
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DIRECTOR

US-127 Southbound ramp at Springport Road – Safety project. Signal replacement. 2026 Construction.

I-94 Bridges over US-127/West Ave. and over the Grand River – Bridge maintenance – Epoxy overlay and seal joints. 2026 Construction.

Cooper Street (M-106) from Michigan Ave to North Street – Preventative maintenance resurfacing and sidewalk ramps. 2027 construction.

I-94 BL/E. Michigan Ave (Dwight to US-127) – Reconstruction. 2028 construction.

Jackson Area Comprehensive Transportation Study

FY 2023-2026 Transportation Improvement Program

May 2025 Amendments

Fiscal Year	Job Number	Responsible Agency	Project Name	Limits	Length	Primary Work Type	Project Description	Phase	Fund Source	Fed Estimated Amount	State Estimated Amount	Local Estimated Amount	Total Estimated Amount	Total Job Cost Incl. Non LAP	Federal Amendment Type
2025	216493	Jackson Area Transportation Authority	Transit Capital	Area Wide	0.000	SP1105-van replacement, any size with or without lift	FY 2025 RTF - Van Purchase	NI	STL	\$52,000	\$13,000	\$0	\$65,000	\$0	Phase Suspended
2026	216525	JCDOT	Shirley Drive, East Ganson Street, and South Portage Road	Parnall Rd to Lansing Ave; City Limits to E. Michigan Ave; Lee Rd to E. Michigan Ave	2.573	Road Rehabilitation	Mill, Wedge and Overlay	CON	STUL	\$782,600	\$0	\$242,400	\$1,025,000	\$1,025,000	Update Project Name, Limits, and Funding Adjustment
2026	216636	JCDOT	Signal Modernization	At Page/Watts and Page/Falahe	0.348	Traffic Safety	Signal Modernization	CON	CRSM, STUL, FLEX	\$382,000	\$0	\$68,000	\$450,000	\$450,000	Funding Adjustment
2025	224574	MDOT	I-94 W	I-94 WB under Airport Road	0.000	Bridge Rehabilitation	Partial Superstructure Replacement	CON	MER,B FPI	\$0	\$2,237,836	\$0	\$2,237,836	\$2,508,836	Phase Added

FY 2026 Urban Transportation Planning Unified Work Program

JACTS

JACKSON AREA COMPREHENSIVE TRANSPORTATION STUDY

The preparation of this report was financed by funds provided by the Federal Highway Administration and Member Units of Government of the Region 2 Planning Commission. The contents of this document reflect the views of the Region 2 Planning Commission, who is responsible for the facts and accuracy of the data presented herein. The contents do not necessarily reflect the official view or policies of the aforementioned governments, departments, or entities. This document does not constitute a standard, specification, or regulation.

Prepared under the direction of:

Jacob Hurt, Executive Director
Region 2 Planning Commission
Jackson County Tower Building
120 W. Michigan Avenue, 9th Floor
Jackson, MI 49201

Region 2
PLANNING COMMISSION

Serving Hillsdale, Jackson & Lenawee Counties

October 1, 2025 – September 30, 2026

JACKSON AREA COMPREHENSIVE TRANSPORTATION STUDY

POLICY COMMITTEE

Voting Members

Heather Bowden
 Michael Brown
 Cameron Carr
 Dan Wymer
 Jonathan Greene
 David Herlein
 Pete Jancek (Vice-Chair)
 Mike Jester
 Angela Kline
 Mike Overton
 Evan Gross (Ex-Officio)
 James E. Shotwell (Chair)
 Jenny Staroska (Ex-Officio)
 Mike Trudell
 Margie Walz

Representing

MDOT – Statewide Planning
 Jackson Area Transportation Authority
 Jackson County Airport Board
 Napoleon Township
 City of Jackson – City Manager
 Spring Arbor Township
 Blackman Charter Township
 Leoni Township
 JACTS Technical Advisory Committee
 Jackson County Department of Transportation
 Federal Transit Administration
 Jackson County Board of Commissioners
 Federal Highway Administration – Michigan Division
 Summit Township
 R2PC Executive Committee

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Representing

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 MDOT – Statewide Planning
 Local Villages and Townships
 Federal Transit Administration
 Federal Highway Administration – Michigan Division
 MDOT – University Region
 MDOT – Jackson TSC
 City of Jackson – Engineering Department
 Jackson County Airport / Reynolds Field

REGION 2 PLANNING COMMISSION STAFF

Jacob Hurt Executive Director
 Brett Gatz Planner
 Katie Miller Planner
 Kade Peck Planner
 Jill Liogghio Executive Secretary
 Jim Latham Accountant

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PURPOSE

Every metropolitan area with a population greater than 50,000, as a condition of the receipt of federal highway and transit funding, is required to have a transportation planning process. Required by this process is the development of a Long-Range Transportation Plan (LRTP), a short-range transportation plan [referred to as a Transportation Improvement Program (TIP)] and a Unified Work Program (UWP). The UWP includes other planning and project development activities to address transportation issues in the study area. Additionally, the Region 2 Planning Commission is required to adhere to a Continuing, Cooperative, and Comprehensive (3C) process to be eligible for Federal transportation funds.

The Fiscal Year (FY) 2026 UWP outlines all of the transportation planning activities and supporting activities that the Jackson Area Comprehensive Transportation Study (JACTS) anticipates to carry out between October 1, 2025 and September 30, 2026. In order for JACTS to receive federal funding for transportation planning activities, it must develop the UWP on an annual basis.

PERFORMANCE-BASED PLANNING AND PROGRAMMING (PBPP)

In 2012, the Federal government passed the Moving Ahead for Progress in the 21st Century (MAP-21) Act, which established a framework to link performance management with decision-making as it relates to federally-funded transportation improvements. MAP-21, which was supplemented by the FAST Act in 2015 and later by the IIJA in 2021, requires state Department of Transportations (DOTs) and Metropolitan Planning Organizations (MPOs) to conduct Performance-Based Planning and Programming (PBPP). The objective of PBPP is to invest resources in projects that help achieve the following seven national goals (23 CFR 490 or [23 USC 150(b)] :

1. Pavement Condition – on the Interstate and Non-Interstate National Highway System (NHS)
2. System Reliability – on the Interstate and Non-Interstate NHS
3. Bridge Condition – on the Interstate and Non-Interstate NHS
4. Fatalities and Serious Injury
 - a. Number and Rate per vehicle mile traveled on public roads
 - b. Bicycle and Pedestrian Fatalities and Serious Injuries
5. Traffic Congestion

6. On-Road Mobile Source Emissions
7. Freight Movement – on the Interstate System

The Federal Transit Administration was charged with developing a rule establishing a strategic and systematic process of operating, maintaining, and improving public capital assets effectively through their life cycle. The Transit Asset Management Final Rule 49 CFR part 626 became effective October 1, 2016, and established four performance measures. The performance management requirements outlined are a minimum standard for transit operators and involved measuring and monitoring the following:

1. Rolling Stock – vehicles used for providing public transportation, revenue and non-revenue
2. Equipment – articles on non-expendable, tangible property with a useful life of at least one year
3. Facilities – building or structure used in providing public transportation
4. Infrastructure – the underlying framework or structures that support a public transportation system

As the nation develops performance measures and targets, MDOT and the MPOs will work cooperatively to set the targets and implement performance-based planning (PBPP) prior to federally designated deadlines. Examples of implementation may include:

- Staying engaged in national and Michigan initiatives discussions and providing comments during comment periods
- Participate in national and Michigan PBPP training opportunities
- Incorporate PBPP measures and targets into goals and objectives
- Incorporate expected benefit of projects in TIPs and LRTPs and identify how they will contribute to accomplishing performance measures
- Inventorying data and identifying data needs
- Complete and/or revisit PBPP Self-Assessment
- Implement the PBPP Peer Exchange Action Plan:

MPOs will work cooperatively and collaboratively with MDOT and the Statewide Congestion Management Group (SCMG) to provide information that they perform for congestion analysis; provide timely feedback on products and processes developed as part of the SCMG;

work with MDOT in the review of draft proposed rules for System Performance when they become available to provide comments and feedback on the processes; and, to work with MDOT in the development of a pavement condition performance measure target for the NHS.

As in previous JACTS UWPs, public participation remains a hallmark of the transportation planning process. Requirements for the JACTS Long Range Transportation Plan (LRTP) and the short-term transportation improvement program (TIP) continue. The JACTS 2050 Long Range Transportation Plan was adopted in December 2023, and addressed the performance measures and targets approved to date by the State of Michigan and JACTS. In FY 2025, JACTS developed and adopted the FY 2026-2029 TIP, developed to continue progress toward addressing established performance targets and include a description of the anticipated achievements.

As specified in the IJJA, JACTS staff shall provide for consideration of projects and tasks in the FY 2026 UWP that address the following planning factors:

- Increase the safety and security of the transportation system for motorized and non-motorized users;
- Increase the accessibility and mobility options available to people and freight;
- Emphasize the preservation of the existing transportation system;
- Protect and enhance the environment, promote energy conservation, improve quality of life, and promote consistency between transportation improvements and State and local planned growth and economic development patterns;
- Enhance the integration and connectivity of the transportation system, across and between modes, for people and freight;
- Support the economic vitality of the metropolitan area, especially by enabling global competitiveness, productivity, and efficiency;
- Promote efficient system management and operation;
- Encourage the public to become involved in the planning and development of transportation facilities and services;
- Improve the resiliency and reliability of the transportation system and reduce or mitigate storm water impacts of surface transportation; and
- Enhance travel and tourism.

Finally, in developing the FY 2026 UWP, staff will strive to accomplish the following:

- Prevent a duplication of efforts;
- Incorporate public involvement;
- Maintain and encourage intergovernmental coordination;
- Improve and maintain the MPO/MDOT relationship;
- Encourage intermodal planning and coordination; and
- Incorporate these activities into long-range comprehensive planning.

URBAN AREA REVIEW

After the U.S. Census Bureau approves the 2020 ACUB boundaries, MDOT staff will prepare informational materials and meet with each MPO in the state. Contact and meetings may be digital or in person. The NFC Review process will consist of jurisdictional agencies proposing and reviewing National Functional Classification (NFC) revisions to the Act 51 certified public roads within their MPO planning boundary. MDOT staff may request materials such as traffic counts, worksheets, maps, local letters of concurrence, signed resolutions, and Act 51 certifications to process the proposed NFC revisions. The proposed revisions will be reviewed by MDOT staff. If MDOT is in concurrence, the proposals would then be submitted to FHWA for final review.

PLANNING EMPHASIS AREAS (PEAs)

On December 31, 2021, the Federal Highway Administration's (FHWA) and the Federal Transit Administration's (FTA) Offices of Planning jointly issued updated Planning Emphasis Areas (PEAs). The PEAs are areas that FHWA and FTA field offices should emphasize when meeting with MPOs, State Department of Transportations, Public Transportation agencies and Federal Land Management Agency counterparts to identify and develop tasks associated with the Unified Work Program (UWP). PEAs also serve as specific areas that R2PC shall integrate into the ongoing 3C planning work in Jackson County. Additionally, the Michigan Department of Transportation (MDOT) has also established its own PEAs, which are outlined below. R2PC will work to implement the FHWA/FTA and MDOT PEAs to the best of its abilities:

Federal Highway Administration / Federal Transit Administration PEAs**1. Tackling the Climate Crisis – Transition to a Clean Energy Resilient Future:**

To ensure that an MPOs transportation plans and infrastructure investments help achieve the national greenhouse gas reduction goals of 50-52 percent below 2005 levels by 2030, and net-zero emissions by 2050, and increase resilience to extreme weather events and other disasters resulting from the increasing effects of climate change.

2. Equity and Justice⁴⁰ in Transportation Planning:

To advance racial equity and support for underserved and disadvantaged communities in order to ensure that plans, strategies, and public involvement in the planning process reflect various perspectives, concerns, and priorities from impacted areas.

3. Complete Streets:

To assist MPOs plan, develop, and operate streets and networks that prioritize safety, comfort, and access to destinations for people who use the street network, including pedestrians, bicyclists, transit riders, micro-mobility users, freight delivery services, and motorists.

4. Public Involvement:

To encourage MPOs to increase meaningful public involvement in transportation planning by integrating Virtual Public Involvement (VPI) tools into the overall public involvement approach while ensuring continued public participation by individuals without access to computers and mobile devices.

5. Strategic Highway Network (STRAHNET)/U.S. Department of Defense (DOD) Coordination:

To encourage MPOs to coordinate with representatives from the DOD in the transportation planning and project programming process on infrastructure and connectivity needs for the Strategic Highway Network (STRAHNET) routes and other public roads that connect to DOD facilities.

6. Federal Land Management Agency (FLMA) Coordination

To encourage MPOs to coordinate with FLMAs in the transportation planning and project programming process on infrastructure and connectivity needs related to access routes and other public roads and transportation services that connect to Federal lands.

7. Planning and Environment Linkages (PEL)

To encourage MPOs to implement PEL as part of the transportation planning and environmental review processes. PEL is a collaborative and integrated approach to transportation decision-making that considers environmental, community, and economic goals early in the transportation planning process, and uses the information, analysis, and products developed during planning to inform the environmental review process.

8. Data in Transportation Planning

To encourage MPOs to incorporate data sharing and consideration into the transportation planning process, as data assets have value across multiple programs.

Michigan Department of Transportation PEAs

1. Maintenance of the FY2026-2029 TIP
 - Incorporation of performance-based planning in project selection

- Hold TIP amendment coordination meetings including OPT, region planners, SPS planners, and MPO staff
 - Ensure that the public notification for TIP amendments aligns with the MPO's Public Participation Plan
2. Continued involvement and feedback in JobNet application enhancements.
 3. Continue to ensure transit projects are accurately shown in the TIP and fiscally constrained, through coordination with local transit agencies and MDOT Office of Passenger Transportation.
 4. Clear identification in the UPWP of the utilization of a minimum of 2.5% of PL funds and any additional CPG funds to be utilized on any specified planning activities to increase safe and accessible options for multiple travel modes for people of all ages and abilities.
 5. As needed, continue to review, evaluate, and update public participation plan (PPP) including consideration of virtual options for public participation.
 6. Ensure that Title VI documents are updated to reflect the current complaint procedures.
 7. Ensure compliance with Transportation Performance Measures (TPM) requirements, including working with MDOT on data needed to identify how the MPO is working to meet adopted targets within the MPO planning area.
 8. Enhanced Long Range Plan Coordination between MDOT and MPOs
 - Draft of next state long range plan to be completed by Spring 2026, with anticipated plan adoption in Summer 2026. Continuing coordination and collaboration between MTPs and the SLRTP.
 - SUTA is coordinating model development for the MPOs with MTPs to be adopted between November 2026 and June 2028 with the Michigan Travel Counts 4 (MTC4) household travel survey. This will require reviewing and approving base year socio-economic data in FY25 for TwinCATS, BayCATS, MATS, SATA, and BattleCATS.
 - MTC4 collection will continue in Spring 2025. Collection of households in SEMCOG region will begin. Collection of households for all remaining MPO areas to be completed.

- 9.** Continue to focus on partnerships utilizing a continuing, cooperative, and comprehensive (3C) approach to transportation planning.

SUMMARY OF PROGRAM ACTIVITIES

The FY 2026 UWP for the Jackson County metropolitan area outlines the transportation planning program activities of JACTS and identifies how the federal, state, and local planning funds will be used to address mandated planning requirements and local issues and priorities. The JACTS UWP contains four (4) major work categories: Database Management, Long Range Planning, Short Range Planning, and Program Management.

In FY 2026, the Region 2 Planning Commission (R2PC), as the state-designated Metropolitan Planning Organization (MPO) for the Jackson urbanized area, will continue to maintain the transportation database and develop improved analytical capabilities for the preparation of transportation planning documents, including the examination of the impact of land use changes on those agencies responsible for transportation.

As with the prior JACTS UWPs, public participation and emphasizing the requirements of Environmental Justice continue to be major components in this year's work program in order to address any concerns about inequities in the distribution of adverse impacts of road and transit projects and the planning process used to develop the projects. Staff will also focus on improving agency consultation efforts and public participation activities. The R2PC website allows JACTS to increase the visibility and availability of committee activities as well as offering the public an opportunity to review and comment on program and planning documents.

In addition, efforts will be made to determine if staff and the MPO are addressing program goals by incorporating performance measures and targets in the FY 2026 UWP. Initially, performance measures will be identified through the long range planning process. As these performance measures are refined, other products will begin utilizing similar measures. The implementation of performance measures will allow staff to gauge our efforts and successes.

In FY 2024, staff, in conjunction with local and state agencies, completed the Jackson area's 2050 Long Range Transportation Plan. In FY 2025, staff developed the JACTS FY 2026-2029 Transportation Improvement Program (TIP). In FY 2026, staff will monitor, incorporate, and include additional performance targets as they are adopted into the current TIP and LRTP.

The JACTS committees recognize the need to coordinate transportation planning activities and to identify the impact of improvements on the transportation system as well as other improvements that are proposed, both immediate and long term, which might be affected by the projects selected for implementation in the TIP. The TIP approval process coordinates

transportation planning activities and is used to avoid an incremental approach to transportation system improvements.

Other transportation issues to be addressed in the FY 2026 UWP include freight and rail planning and the coordination of intermodal transportation activities and access; environmental stewardship and streamlining; asset management; integration of safety into the planning process; congestion management and the development of traffic congestion relief and prevention activities; non-motorized planning, and the consideration of both livability and sustainability, including climate change issues, in the transportation planning process. For FY 2026, system operational issues must be addressed by working cooperatively with all transportation providers in improving the efficiency of the system. By continuing to improve the coordination and programming of federal, state, and local transportation funds, the result will lead to a more efficient project selection process and thereby an improved transportation network.

The JACTS committees have identified and reviewed a number of important issues in the Jackson metropolitan area. Corridors in the JACTS area have been identified through the long range planning process as operating at, or above, their designed capacity. Staff will continue to monitor these corridors and review alternatives for relieving traffic congestion and/or conflict problems. MDOT, in association with JACTS, will continue implementing the findings of the I-94 Freeway Modernization Study that provides additional capacity along a nine-mile segment between M-60 and Sargent Road as well as the reconstruction of seven interchanges.

The JACTS FY 2026 UWP will continue to focus on the collection and refinement of the data necessary to provide the coordination to meet the planning requirements of the FAST Act and IIJA legislation; review corridor deficiencies; identification of general transportation problems and possible solutions; and reduce congestion in order to provide a safe and efficient transportation network.

PROGRAM STAFFING AND FUNDING

Staffing for the FY 2026 JACTS program will include one (1) full-time Planner dedicated to transportation services; the Executive Director performing transportation services on a part-time basis; and one (1) additional full-time Planner performing transportation services on an as-needed basis. The JACTS program will continue to utilize the assistance and efforts of local agency staffs, including the City of Jackson Engineering Department, Jackson County Department of Transportation (JCDOT), and the Jackson Area Transportation Authority (JATA), in order to effectively and efficiently address the federal planning requirements as well as local issues and programs. During the course of the fiscal year, R2PC reimburses these agencies for services and activities they perform as part of the UWP, including, but not limited to: the collection of asset management data, traffic crash data and tabulation, transit ridership information and surveys, grant assistance, updates to the transportation network database and traffic counts. Traffic count data collected by the local agencies is also used for the Highway Performance Monitoring System (HPMS) program, a national information system that monitors data on the extent, condition, performance, use and operating characteristics of the nation's highways.

The projected funding for the JACTS FY 2026 Unified Work Program activities includes \$252,346 in Federal Highway Administration (FHWA) Planning (PL) funds. The Asset Management work item is funded entirely with MDOT funds.

The required local matching funds for the UWP are provided by cash contributions provided by the City of Jackson Engineering Department, the Jackson County Department of Transportation, and the Jackson Area Transportation Authority.

FY 2026 PROJECT DESCRIPTIONS

DATABASE MANAGEMENT: **ASSET MANAGEMENT — 311.01**

Objectives:

- *The purpose of this task is to assist in meeting the requirements of Michigan Public Act (P.A.) No. 499 of 2002, which established an Asset Management Council and charges it to develop an asset management process for the State of Michigan.*

Methodology:

The resources allocated to the Metropolitan/Regional Planning Organization (MPO/RPO) from the Transportation Asset Management Council (TAMC) annual budget shall be utilized to assist in the completion of the TAMC Work Program. All work shall be consistent with the policies and priorities established by the TAMC. All invoices submitted for reimbursement of Asset Management activities shall utilize Michigan Department of Transportation (MDOT) standard invoice forms and include the required information for processing. The MPO/RPO shall complete the required products and perform tasks according to the timeframes and directives established within TAMC's data collection policies, which can be found on the TAMC website (<http://www.michigan.gov/tamc>). The MPO/RPO will emphasize these tasks to support the largest PA 51 agencies (agencies that certify under Public Act (PA) 51 a minimum of 100 centerline miles of road) within the planning area when resources are limited. Reimbursement for data collection is provided from the fiscal year of which data was collected only. The fiscal year starts on October 1 and ends on September 30.

The following are procedures and requirements in support of the TAMC:

Tasks:

- I. Training Activities – 311.01
 - A. Attendance at TAMC sponsored training seminar(s) is a reimbursable expense for MPO/RPO and PA 51 agencies including:
 1. Pavement Surface Evaluation and Rating (PASER)
 2. Inventory-based Rating System for unpaved roadways and Culvert Asset Management

3. Investment Reporting Tool (IRT)
 4. Asset Management Plan Development
 5. TAMC Conferences
- II. Inventory and Condition Data Collection Participation and Coordination
- A. Federal Aid (FA) System (311.02):
1. FA data collection is a reimbursable expense for MPO/RPO and PA 51 agencies.
 2. Organize schedules with PA 51 agencies within MPO/RPO's boundary for participating in FA data collection efforts; ensure all participants of data collection have access to State of Michigan travel reimbursement rates.
 3. Coordinate, participate and facilitate road surface data collection of the FA, per Act 51 agency, in accordance with the [TAMC Policy for the Collection of Roadway Condition Data](#).
 4. The RPO/MPO will reimburse local agencies for FA data collection to PA 51 agencies.
 5. Collect unpaved roadway condition data on approximately half of any unpaved FA eligible roadways using the Inventory Based Rating (IBR) System developed by the Michigan Technological University's (MTU) Center for Technology and Training (CTT).
 6. Consider FA and Non-federal Aid (NFA) data collection on approximately half of the road network together for efficiency in data collection. A best practice is to also collect data on both networks at the same time, reducing travel time and optimizing data collection.
- B. Non-Federal Aid (NFA) System (311.03):
1. NFA data collection is a reimbursable expense for MPO/RPO and PA 51 agencies.
 2. It is required that the RPO/MPO make a formal call for interest for NFA data collection reimbursements to their respective PA 51 agencies annually, and that requests by PA 51 agencies are submitted to their respective RPO/MPO by October 1 each year to assist in the coordination

of data collection priorities of the following data collection season. The RPO/MPO will notify the PA 51 agencies of funding available and allocate reimbursements for NFA data collection to PA 51 agencies according to the resources and funding available in the manner that best reflects the priorities of their area and supports the TAMC work.

3. Coordinate NFA data collection cycles with PA 51 agencies with an emphasis on the top 123 agencies.
4. Collect unpaved NFA roadway condition data using the Inventory Based Rating (IBR) System developed by the MTU CTT.
5. Ensure all participants of data collection understand procedures for data sharing with TAMC as well as [TAMC Policy for the Collection of Roadway Condition Data](#).
6. Consider FA and NFA data collection on approximately half of the region road network together for efficiency in data collection. A best practice is to also collect data on both networks at the same time, reducing travel time and optimizing data collection.

C. Culvert Inventory and Condition Data Collection

1. Culvert inventory and condition data collection is a reimbursable expense for MPO/RPO and PA 51 agencies.
2. It is required that the RPO/MPO make a formal call for interest for culvert inventory and data collection reimbursements to their respective PA 51 agencies annually, and that requests by PA 51 agencies are submitted to their respective RPO/MPO by October 1 of each year to assist in the coordination of data collection priorities of the following data collection season. The RPO/MPO will notify the PA 51 agencies of funding available and allocate reimbursements for culvert inventory and data collection to PA 51 agencies according to the resources and funding available in the manner that best reflects the priorities of their area and supports the TAMC work.
3. Coordinate culvert inventory and condition data collection cycles with PA 51 agencies with an emphasis on the top 123 agencies.

4. Ensure all participants of data collection understand procedures for data sharing with TAMC as well as [TAMC Policy for Collection of Culvert Inventory and Data Condition](#).

III. Equipment

- A. Ensure rating teams have the necessary tools to complete the FA data collection activity by maintaining a laptop compatible with the Laptop Data Collector (LDC) and Roadsoft programs, a functioning Global Positioning System (GPS) unit, and other required hardware in good working order. For system requirements please visit [System Requirements | Roadsoft](#).
- B. Communicate any equipment needs and purchases with the MDOT Asset Management Section Manager; laptops are eligible for replacement on a three-year cycle only. Requests and invoices should include the year of last purchase.
- C. Coordinate with your MDOT Transportation Service Center (TSC) Regional Pavement Engineer to secure an MDOT vehicle and/or request MDOT staff participation in the collection of FA road data.
- D. Ensure the vehicle includes reflective markings and flashing beacon. It is recommended that all rating crew members wear reflective safety vests.

IV. Data Submission (311.04)

- A. Develop and maintain technical capability to manage regional Roadsoft databases and the Laptop Data Collector program; maintain a regional Roadsoft database that is accurate and consistent with local agency data sets.
- B. Coordinate Quality Assurance/Quality Control activities and data submission tasks according to protocols established in TAMC Data Collection Policies for Federal Aid and NFA Roads.
- C. Monitor and report status of data collection efforts to TAMC Coordinator through coordinator calls and/or program updates that are mailed with invoices.
- D. Provide links on agency websites and reports to the TAMC website, interactive maps and dashboards for the dissemination of roadway data.

V. Technical Assistance (311.04)

- A. Provide technical assistance to PA 51 agencies in using the TAMC reporting tools for planned and completed infrastructure investments or any other TAMC Work Program Activity.
- B. Provide technical assistance to PA 51 agencies during the development of their Asset Management Plans.
- C. Integrate PASER ratings and asset management into project prioritization criteria:
 - 1. Analyze data and develop road preservation scenarios with an emphasis on a mix of fixes vs. worst first

Invoicing:

TAMC will require RPO/MPO to clarify and document invoices by each of the TAMC tasks listed below. The MDOT invoice form includes directions on how to fill out the invoice and what specific information is required on the invoice for it to be processed. The outline below includes the general activities that fit within each work task. Invoices which are insufficient will be returned to the RPO/MPO for correction prior to payment authorization. Invoices shall be submitted by the end of the MDOT fiscal year.

- I. Training Activities: Please identify the training session(s) attended during the reporting period. Include travel/wages to and from sessions.
- II. Data Collection
 - 1. Data collected on FA Roads: Attach daily work logs, include any applicable travel/wages, and include geographic area covered in the collection. Ensure data submitted to the TAMC.
 - 2. Data collected on NFA Roads: Attach daily work logs, include total miles rated at applicable rate as well as geographic area covered in the collection. Ensure data submitted to the TAMC.
 - 3. Data collection for Culverts: Attach daily work logs, include total number of culverts inventoried and rated at applicable rate as well as geographic area covered in the collection. Ensure data submitted to the TAMC.
- III. Equipment & Vehicle Rental: Provide a list of equipment purchased and date of last purchase. Provide date of MDOT vehicle(s) rented and the reason for the rental.

- IV. Data Submission Activities: Include a detailed summary of activities related to managing regional Roadsoft databases and the Laptop Data Collector program, QA/QC of data from collection efforts, and activities related to submitting data files to TAMC via the Investment Reporting Tool application. Ensure all data collected with or without for the TAMC is submitted to the TAMC in a timely manner.
- VI. Technical Assistance: Include a summary of activities related to assistance provided to PA 51 agencies in using the TAMC reporting tools for planned and completed infrastructure investments or any other TAMC Work Program Activity.

Products:

- I. PASER data for Federal Aid/Non-Federal Aid System submitted to TAMC via the IRT.
- II. Quarterly or monthly activities reports submitted with invoices to TAMC.
- III. Create an Annual Report of Asset Management program activities as well as a summary of annual PASER condition data by local agency, functional classification, and PA 51 Legal System; provide links to the Regional Annual Report on agency website and submit copies to TAMC Coordinator by April 1st.

Asset Management Funding *

	Work Hours	311.01 MDOT		Total
		MTF	Local	
R2PC	563	\$50,650	—	\$50,650
Total	563	\$50,650	—	\$50,650

* **MPO and RPO asset management activities are funded through the MDOT Asset Management Council with state MTF funds and are, therefore, not included in the tables at the end of this document.**

DATABASE MANAGEMENT:
DATA MONITORING AND REPORTING — 313.31

Objectives:

- *Assemble and maintain database sufficient for evaluating and monitoring the efficiency and effectiveness of the transportation system as a whole.*
- *Maintain and monitor the existing data reporting system for the JACTS planning area.*
- *Continue safety planning activities including, but not limited to, monitoring traffic volumes, crash locations and frequency.*
- *Gather any other information required by the FAST Act and IJJA legislation.*
- *Develop a database for addressing freight issues.*
- *Provide data and measure use of alternative modes of transportation, including but not limited to, public transportation and non-motorized systems.*

Methodology:

- Continue to collect, compile, analyze and disseminate socio-economic, land use, transportation/transit information and crash data collected by local jurisdictions or prepared by governmental agencies and forwarded to the MPO for analysis, tabulation, and/or reproduction.
- Review and update system data regarding the development of the area's non-motorized trail system.
- Collect and tabulate data necessary to maintain and update the transportation model.
- Work with local officials and interests to inventory and monitor freight routes and intermodal facilities.
- Enhance and promote face-to-face, telephone, and written contact with other agencies, units of government, and the public.
- Inventory what data is currently being collected and determine what data may be needed to address performance-based planning and target setting.

Products:

- Updated traffic volume and crash data.
- Updated HPMS road segment data as needed and requested by MDOT.
- Collection, evaluation, organization, and distribution of transportation-related data.
- Up-to-date files of transportation-related data and information.
- Management system database for pavement, bridges, safety, transit, congestion management, and intermodal as required by federal legislation.

Data Monitoring and Reporting Funding

	Work Hours	313.31 FHWA		Total
		Federal	Local	
R2PC	60	\$4,536	\$986	\$5,522
Total	60	\$4,536	\$986	\$5,522

DATABASE MANAGEMENT:
TRANSPORTATION DATA MANAGEMENT SYSTEM — 313.32

Objectives:

- *Continue to develop and maintain an extensive database for use in decision-making relative to local and area-wide transportation issues.*
- *Improve analytical capabilities and analyze statistical trends in developing projections.*
- *Continue to update the transportation database.*
- *Collect and submit data items for HPMS in conjunction with MDOT's HPMS coordinator. Staff will review and update the HPMS database sample segments using a MDOT supplied spreadsheet that contain only the data items needing to be updated for each sample in the format provided.*

Methodology:

- Continue to work with the Jackson County Department of Transportation and the City of Jackson to collect Average Annual Daily Traffic (AADT) volumes on federal-aid eligible roadways within the metropolitan area on an annual basis. Facilitate the sharing of hourly traffic count data and coordination of collection locations by the Jackson County Department of Transportation and City of Jackson needed to validate the travel demand model on an annual basis.
- Enter pertinent transportation data into computer system for efficient storage and easy retrieval. The database includes traffic volumes, crash data, zonal projections, traffic projections, and transit ridership.
- Provide feedback on REMI social and economic forecasting outputs and assist MDOT in reviewing and allocating data to the statewide traffic analysis zones.
- Continue working with the TransCAD modeling program and allocate time for program education, operation, and maintenance of the transportation model.
- Collect and review public transportation system monitoring data for the Jackson Area Transportation Authority (JATA) fixed route, Reserve-a-Ride, and Rides to Wellness demand response service, including, but not limited to, vehicle operations, ridership, and financial information.

- Model Inventory Roadway Elements (MIRE) Fundamental Data Elements (FDE) is a federal reporting requirement for safety roadway data under statute § 924.17. MPO and local agency participation in the MIRE data collection process is considered part of the requirements in fulfilling Data Collection responsibilities to MDOT. MPO's are asked to coordinate with their local agencies and MDOT staff to perform annual maintenance and validating (6) data items. The six (6) data items that MPO staff will be requested to review will be: 1) Surface type, 2) number of through lanes, 3) access control, 4) median type, 5) facility type, and, 6) traffic control. The annual review of these data items will be done within Roadsoft. Deliverables to MDOT will be exported from Roadsoft by November 1st. MPOs and Local Agencies that require additional training with Roadsoft MIRE tools can follow this hyperlink: [MIRE Roadsoft Training Recording](#) or contact MDOT at MDOT-MIRE-FDE@michigan.gov. Further information regarding statewide MIRE data collection can be found using this hyperlink: [MIRE FDE Experience Builder](#).
- R2PC will support MDOT in its federal reporting obligations for the Highway Performance Monitoring System (HPMS) data collection program. R2PC will work with the HPMS Team to update the sample file (spreadsheet or Geographic Information Systems file) provided by MDOT every September, to be completed and submitted by April 1st of the reporting year. R2PC is asked to review sample sections along the non-trunkline roadway system only for data items that need updating. Agency will attend training as needed. R2PC may elect to work with local road agencies as needed to update sample data.
 - Purpose: MDOT is required to submit HPMS data to fulfill federal reporting requirements under Title 23 U.S.C §315. HPMS has a variety of uses by FHWA, including reports to Congress, Transportation Performance Measures, apportionment of federal highway funds, highway statistics, and economic models, among others. MDOT requests MPO assistance with HPMS due to relationships with local road agencies and familiarity with the non-trunkline roadway system.
 1. MPO will aggregate, compile and store Non-Trunkline (Federal Aid/Non-Federal Aid) and Local Roads traffic count data collected throughout the year by Local Agencies (CRC's, Cities, Villages, etc.) under the MPO's jurisdiction in preparation for said data to be submitted to MDOT on an annual basis for HPMS Reporting to FHWA & the 2026 MIRE FDE Requirement of count-based AADTs on all public roads. (Data Collection/Management)

- a. Purpose of this item is for MDOT to lean on the MPOs as the primary contact for requesting non-trunkline and local roads traffic count data. With all the Local Agency data in the hands of the MPO, instead of being disseminated amongst their Locals, it makes the process of requesting data more streamlined for MDOT
2. MPO will be prepared for MDOT's annual Non-Trunkline and Local Roads Traffic Count Data Submittal Request and respond to the request in a timely manner for HPMS Reporting to FHWA & the 2026 MIRE FDE Requirement of count-based AADTs on all public roads. (Data Management)
 - b. Purpose of this item is to ensure that MPOs are made aware of, and are prepared for, the impending data submittal to MDOT that occurs at the end of each calendar year.
3. If the MPO plans to conduct traffic counts, the MPO will notify MDOT where they plan to collect them. If the MPO has capacity for additional count locations, they can coordinate with MDOT to generate a supplemental list of count locations on Non-Trunkline and Local Roads for HPMS Reporting to FHWA & the 2026 MIRE FDE Requirement of count-based AADTs on all public roads. (Data Collection)
 - c. Purpose of this item is to ensure MDOT is notified of where MPOs are collecting traffic counts to minimize overlap and encourage coordination between MPOs and MDOT for the selection of supplemental traffic counts on non-trunkline and local roads.

Products:

- Transportation Database Management System.
- A safety profile that is continuously updated and maintained.
- A geographic information system that contains necessary data layers (i.e. traffic counts, traffic analysis zones, roadway capacities, transit routes, pavement conditions, functional classifications) that is continuously monitored and updated to conduct necessary analyses.
- Collect and submit data items for HPMS in conjunction with MDOT's HPMS coordinator. Staff will review and update the HPMS database sample segments using a MDOT supplied spreadsheet that contains only the data items needing to be updated for each sample in the format provided.

DATABASE MANAGEMENT: TRANS DATA MANAGEMENT SYSTEM 313.32 JACTS FY 2026 UWP

- Non-Trunkline Federal-Aid Program – staff will provide support to the NTFA in the cross-agency coordination effort of gathering existing traffic count data on the non-trunkline federal aid roads.
- Public transportation status reports.
- Various data monitoring and analysis reports.

Transportation Data Management System Funding

	Work Hours	313.32 FHWA		Total
		Federal	Local	
R2PC	951	\$69,579	\$15,979	\$85,558
Total	951	\$69,579	\$15,979	\$85,558

LONG RANGE PLANNING:

LONG RANGE TRANSPORTATION PLAN — 313.33

Objectives:

- *To monitor and maintain the JACTS 2045 Long Range Transportation Plan LRTP. Additional modifications, amendments, and additions to the Plan will be processed as necessary, including the incorporation of performance measures and targets.*
- *To develop the JACTS 2050 Long Range Transportation Plan (LRTP), which serves as an update to the JACTS 2045 LRTP*
- *Staff will continue to monitor, identify, and evaluate the transportation needs of the JACTS metropolitan area in order to guide local transportation decisions as programmed in the 2045 Long Range Transportation Plan.*
- *To review and/or be a part of ongoing intermodal planning and projects being undertaken by other public or private agencies in order to provide an area-wide perspective in decision-making on choices that effect the metropolitan area's modal development and quality of life.*
- *To continue to address issues of congestion management, job access, safety, operational efficiency (through ITS deployment), and pedestrian and bicycle mobility as they relate to the 2045 Long Range Transportation Plan Update.*
- *To work closely with state and federal transportation partners to further integrate freight and rail planning into the transportation planning process.*
- *Assist JATA in analyzing the expansion of existing routes and fleet in order to address future transit needs resulting from area growth and development.*
- *Assist JATA in the development of a strategic and systematic process of operating, maintaining, and improving public capital assets effectively through their life cycle.*
- *Assist local jurisdictions, as necessary, examine potential traffic impacts resulting from proposed development utilizing the travel demand model.*
- *Consideration of advancing Environmental Justice analysis such as inclusion of accessibility measures.*

- *Continue planning efforts to seek options that support the needs of coordination between future passenger rail initiatives and freight rail operations.*
- *Solicit input from freight stakeholders regarding the process to successfully integrate freight planning into existing transportation planning processes.*
- *Assist MDOT with updating the state plan as needed.*
- *Continue to analyze the major issues including the connectivity between transportation modes, safety of non-vehicular transportation alternatives, and the accessibility of existing and future land uses by both vehicular and non-motorized means.*
- *Integrate non-motorized transportation into scenario planning to address livability issues.*
- *Research the federal focus areas of livability, sustainability, climate change, and greenhouse gas reduction; and, develop strategies for integrating the focus areas into the long range planning process.*
- *Continue working with JATA to determine public transit route performance and operation (fixed-route and on-demand service); continue working to identify unmet transit needs; and evaluate future demand for services.*
- *Solicit and document unfunded needs as part of the long range planning effort.*
- *Create a better linkage between land use and transportation including planning and environmental linkages; freight, livability and climate change.*
- *Continue working with MDOT to update the travel demand model as necessary.*
- *Meet the requirements of new performance measures and planning regulations.*
- *Improve documentation and consideration of environmental consultation with outside environmental agencies including federal, state, and local partners.*
- *Consideration of advancing Environmental Justice analysis such as inclusion of accessibility measures.*
- *Improve documentation and consideration of environmental consultation with outside agencies including federal, state, and local officials.*

Methodology:

- Continue to process amendments to the JACTS 2045 Long Range Transportation Plan as necessary.
- Continue to work with MDOT to test capacity project alternatives with the travel demand model and developing a capacity project list.
- Review, evaluate, and update the Public Participation Plan (PPP):
 - Clear project map/data listing
 - Consideration of virtual options for public participation
 - Environmental justice and Title VI processes and connection to public involvement
 - Ensuring transparency and providing open access to the planning, decision making, and project evaluation and selection processes. These processes should be available to the public and easy to understand (digestible format) on the MPO website.
- Address environmental justice concerns by identifying and engaging target populations, including the poor and minorities, in the planning process. Projects programmed to address identified capacity deficiencies will be reviewed to determine if they negatively impact or neglect these populations.
- Improve documentation and consideration of environmental consultation with outside environmental agencies including federal, state and local partners.
- Advance Environmental Justice analysis as needed, such as the inclusion of accessibility measures.
- Review and consider Intelligent Transportation System (ITS) applications for implementation, whenever feasible, to assist in addressing identified capacity deficiencies, traffic flow operations, and safety concerns.
- Coordinate with MDOT and other state and local agencies on current and proposed intermodal initiatives.
- Continue to work with MDOT on the development of the Michigan Mobility 2045 State Long Range Transportation Plan.
- Continue to identify and review potential conflicts between rail and vehicular traffic to increase safe travel through the community.

- The MDOT travel demand model will be used, as needed, to assist local agencies and JACTS staff evaluate potential impacts on the area transportation system resulting from development proposals.
- Incorporate performance measures and targets to ensure that LRTP goals and objectives are being met.
- Document expected benefits/performance of LRTP projects and how they will contribute to accomplishing performance measures.
- Work cooperatively with MDOT to more accurately describe investments for the full life of the LRTP.
- Create a better linkage between land use and transportation; planning and environmental linkages; livability and climate change.
- Coordinate with MDOT's Statewide Freight Plan and prioritization process.
- Engage in dialogue to program and prioritize freight projects as federal guidance is released.

Products:

- Development of JACTS 2050 Long Range Transportation Plan
- JACTS 2045 Long Range Transportation Plan amendments (as necessary).
- Continue to update socio-economic and network data for the travel demand model as necessary.
- Work with local planning partners to identify methods for implementing performance based planning provisions such as collecting performance data, selecting and reporting performance targets for the JACTS area, and reporting actual system performance related to the targets.
- Address any environmental justice-related concerns or projects identified or proposed through the long-range transportation planning process.
- Development and adoption of an illustrative list of unfunded projects.
- Transit ridership surveys and related studies.
- Traffic impact report assistance.

Long Range Transportation Plan Funding

	Work Hours	313.33 FHWA		Total
		Federal	Local	
R2PC	104	\$9,955	\$2,535	\$12,490
Total	104	\$9,955	\$2,535	\$12,490

**LONG-RANGE PLANNING:
COMPLETE STREETS PLANNING — 313.331**

Objectives:

- *Work to integrate safe and accessible options for multiple travel modes within the planning process*
- *Review and update the Non-motorized component of the Long Range Transportation Plan as needed*

Methodology:

- *Integrate non-motorized transportation into scenario planning to address livability in the Metropolitan Planning Area*
- *Review and revise the Complete Streets Resolution as needed*
- *Planning Activities to increase safe and accessible options for multiple travel modes for people of all ages and abilities*

Complete Streets Planning and Non-Motorized

	Work Hours	313.331 FHWA		Total
		Federal	Local	
R2PC	81	\$6,309	\$0	\$6,309
Total	81	\$6,309	\$0	\$6,309

SHORT-RANGE PLANNING:
TSM TECHNICAL ASSISTANCE — 313.34

Objectives:

- *Provide transportation information and short-term planning services to local units of governments for projects not anticipated in the formal work program process.*
- *Maintain a file of current transportation issues.*
- *Maintain staff capability to react to issues and projects which were not anticipated when the work program was formulated.*
- *Review cost-effective asset management procedures for the operation and maintenance of the area's physical inventory and condition assessment.*
- *Assist the City of Jackson, Jackson County Department of Transportation, and the Jackson Area Transportation Authority, and assigned consultants, in reviewing and coordinating any transportation/transit and land use issues and impacts.*
- *Review current needs and plan for the future mobility of bicyclists, pedestrians, and other non-motorized travelers to provide a balanced transportation system that ensures non-motorized travel options that are safe and convenient.*
- *Work with the City of Jackson, Jackson County Department of Transportation, and the Active Jackson Coalition, MDOT, and consultant as necessary to implement recommendations of the Jackson City + County Nonmotorized Plan completed in FY 2020.*
- *Assist Active Jackson Coalition by coordinating the administration of the program.*
- *Ensure a regional approach to transportation planning by promoting cooperation and coordination across transit agency, MPO, and state boundaries. To improve the effectiveness of transportation decision-making by encouraging MPOs and public transit providers to think beyond traditional borders and adopt a coordinated approach to transportation planning.*
- *Provide access to essential services, as part of the transportation planning process, by identifying transportation connectivity gaps in reviewing essential services (including employment, health care, schools/education, and recreation.)*

- *Ladders of Opportunity (access to essential services) – as part of the transportation planning process, identify transportation connectivity gaps in access to essential services such as housing, employment, health care, schools/education, and recreation).*
- *Promote cooperation and coordination across MPO and State boundaries (where appropriate) to ensure a regional approach to transportation planning.*

Methodology:

- Respond to requests for technical assistance and information regarding the transportation planning program.
- Assist local jurisdictions and transportation agencies in identifying and assessing local transportation needs, including assessing the impacts of land use decisions on the area's transportation system.
- Assist local units of government in obtaining grant funds to maintain existing transportation facilities or to build new systems.
- Provide mapping services and other assistance to JATA, as requested.
- Work with local agencies to adopt and implement the Jackson City + County Nonmotorized Plan. The intent of the plan is to continue to improve bicycling and walking conditions and developing a prioritized project list and possible funding sources; therefore, hopefully increasing the number of trips made by non-motorized transportation.
- Develop a coordinated regional transportation planning approach supporting common goals and capitalizes on opportunities related to project delivery, congestion management, safety, freight, livability, and commerce across boundaries.
- Work with FHWA, MDOT, and local agencies to continue implementation of the Regional Intelligent Transportation System (ITS) Architecture.
- Continue to develop and upgrade the non-motorized transportation system by encouraging improvements based on the recommendations of the Jackson City + County Nonmotorized Plan in existing thoroughfares.
- Coordinate transit improvements (i.e. bus shelters, vehicle bike racks) to integrate with the city's non-motorized facilities.
- Continue participation on the Active Jackson Coalition.

- Continue participation and involvement with the Jackson County Planning Commission to review and discuss land use, planning, and development issues as they relate to the countywide transportation network.
- Act as coordinator and secretary for the Active Jackson Coalition by preparing and distributing meeting agendas, minutes, and other appropriate information or materials on matters to be addressed during meeting sessions. Appropriate correspondence and meeting record files will be maintained.
- Develop and implement analytical methods to identify gaps in connectivity of the transportation system and develop infrastructure and operational solutions that provide the public, especially the traditionally underserved populations, with adequate access to essential services.
- Work with area transit agencies to document current gaps in addressing regional transit mobility for transit users seeking cross-county/cross-system trips.
- MDOT and MPOs will develop action plans for addressing the highest priority transit needs within each prosperity region and work with transit agencies to narrow the gaps that can be addressed through better coordination.

Products:

- Marketing, graphic services, and routing/capital needs analysis to assist JATA with the implementation of public transit activities and programs.
- Action plan detailing how identified safety issues will be addressed in the planning process.
- Grant applications for local communities applying for Transportation Economic Development Funds (TEDF), Transportation Alternatives Program (TAP) Funds, and/or other grant applications as requested.
- Responses to inquiries regarding transit, bicycle/nonmotorized pathways, aviation, and rail as appropriate.
- Plans for development of an intermodal facility and grant applications to obtain funds for implementation.
- Through regional coordination, MPOs, State DOTs, and RPOs can reduce project delivery times and enhance the efficient use of resources.

- Continue to review and evaluate transit route configurations and address unmet transit needs.
- Continued involvement in the development of plans and programs that affect the transportation network.
- MDOT Regional ITS Architecture and Deployment Plan in Jackson County.
- Assist the Jackson Area Transportation Authority by updating the Section 5310 Coordinated Human Services Public Transportation Plan.

TSM Technical Assistance Funding

	Work Hours	313.34 FHWA		Total
		Federal	Local	
R2PC	1,314	\$96,048	\$22,197	\$118,245
Total	1,314	\$96,048	\$22,197	\$118,245

**SHORT-RANGE PLANNING:
TSM CORRIDOR STUDIES — 313.35**

Objectives:

- *Implement strategies for alleviating traffic congestion within the area’s major transportation corridors.*
- *Review and monitor capacity-deficient corridors utilizing an organized, systematic methodology emphasizing a multi-modal TSM approach toward alleviating existing and potential transportation flow problems.*
- *Continue to assist MDOT in the planning and development of the proposed improvements by conducting public/property owner informational meetings, access control meetings, and other outreach activities.*

Methodology:

- Study identified deficient corridors to determine short-range, low-cost TSM improvements to promote efficiency and safety. The involvement of property owners along the corridors will be incorporated into the studies.
- Continue work with MDOT and local agencies to develop congestion management goals and TSM strategies to address traffic congestion problems.

Products:

- Corridor studies that recommend possible solutions to identified problems.
- Prioritized list of projects for funding from federal, state, or local sources.

TSM Corridor Studies Funding

	Work Hours	313.35 FHWA		Total
		Federal	Local	
R2PC	45	\$3,251	\$700	\$3,957
Total	45	\$3,251	\$700	\$3,957

PROGRAM MANAGEMENT:**TRANSPORTATION PLANNING COORDINATION — 313.36****Objective:**

- *Effectively administer and implement the JACTS urban transportation planning process.*
- *Ensure the coordination of the transportation planning process throughout the metropolitan planning area.*
- *Maintain a proactive public involvement process, emphasizing Title VI and Environmental Justice issues.*
- *Maximize participation in the transportation planning process by policy-makers, local technical staff, public, and interest groups.*

Methodology:

- Review the 3-C (continuing, comprehensive, and cooperative) planning process to assure that the purpose and process of the program is understood.
- Continue to focus on partnerships utilizing a continuing, cooperative, and comprehensive (3C) approach to transportation planning.
- Act as coordinator and secretary for the Technical Advisory and Policy Committees by preparing and distributing meeting agendas, minutes, and other appropriate information or materials on matters to be addressed during meeting sessions. Appropriate correspondence and meeting record files will be maintained.
- Follow the guidelines of the Public Participation Plan (PPP), including providing information and data through meeting attendance, contact with news media, agency newsletter and annual report, public contacts, maintenance of mailing list, and other outreach activities as described in the PPP.
- Maintain agency website for the dissemination of transportation information including meeting agendas and minutes; special community outreach meetings; planning documents and reports; and other documents as appropriate.
- Encouraging public participation in the planning process by notifying the general public and local interest groups of proposed activities. Following federal environ-

mental justice guidelines, staff will have an identified strategy for enlisting the targeted (minority and low-income) populations in the transportation decision-making process. Efforts shall be made to engage organizations representing these target groups through the use of local print and other media. Staff will review procedures to document the concerns raised by these populations as a part of the overall public involvement program and federal Title VI requirements.

- Prepare information and attend all meetings of Region 2 Planning Commission involving transportation matters.
- Attending monthly meetings and annual conference of the Michigan Transportation Planning Association.
- Attend training courses and conferences relevant to UWP tasks.
- Establish a committee of transportation providers and users to begin determining how to make the transportation system more efficient by better understanding how the system is used by all.
- Review and update, as necessary, the Title VI and ADA (Americans with Disabilities Act) procedures.

Products:

- Documented transportation planning coordination efforts resulting in a maximization of participation in the transportation planning process by the JACTS Committees, transportation service and facility providers, general public and the targeted populations.
- Update consultation contact list, as necessary.
- Updated documents and procedures, i.e., MOU with MDOT for traffic modeling needs, and other procedures as required by MDOT and/or FHWA.
- Disadvantaged Business Enterprise (DBE) report bi-annually.
- Title VI and DBE Report Submissions.
- Stay engaged in National discussions regarding the development of performance-based planning and programming activities.
- Continue discussions and education with committee members and other stakeholders.

Transportation Planning Coordination Funding

	Work Hours	313.36 FHWA		
		Federal	Local	Total
R2PC	408	\$30,197	\$6,562	\$36,759
Total	408	\$30,197	\$6,562	\$36,759

PROGRAM MANAGEMENT:
TRANSPORTATION IMPROVEMENT PROGRAM — 313.37

Objectives:

- *To review, prepare, and process amendments and administrative modifications to the JACTS FY 2026-2029 Transportation Improvement Program (TIP) as necessary.*
- *To develop methods to streamline the TIP/STIP development and project prioritization, amendment processes, and ways to reduce the number of amendments.*
- *Continued growth and expertise in JobNet application improvements.*
- *To maintain the FY 2026-2029 TIP in JobNet, including four (4) years of projects listed in the TIP (for each MPO program area).*
- *Continue to streamline the STIP development, project prioritization, and amendment processes to more efficiently deliver the program.*
- *Continue to ensure transit projects are accurately shown in the TIP and fiscally constrained, through coordination with local agencies and the MDOT Office of Passenger Transportation.*
- *Ensure compliance with Transportation Performance Measures (TPM) requirements, including working with MDOT on data needed to identify how the MPO is working to meet the adopted targets.*

Methodology:

- Project priorities and funding amounts in the FY 2026-2029 TIP will be re-evaluated and amended as requested by participating agencies.
- Staff will continue to refine and update the criteria used for project selection and prioritization in order to ensure that the proposed transportation improvements are the most efficient and cost effective solution to the identified problems.
- Following federal environmental justice guidelines, staff will identify and actively engage the target population (low income and minorities) in the TIP process.
- Intelligent Transportation System (ITS) applications will be reviewed and considered for implementation whenever feasible to assist in addressing identified capacity deficiencies, traffic flow operations, and safety concerns.

- To seek input and participation by freight stakeholders during the TIP process.
- Review and update the National Functional Classification System as necessary.
- Incorporate new performance measures and targets as developed and adopted.
- Incorporate transit into the TIP process by (1) coordinating with JATA and the MDOT Office of Passenger Transportation and (2) ensuring transit projects are accurately listed in the TIP and fiscally constrained.
- Document expected benefits/performance of the TIP projects to determine progress towards addressing performance targets.
- Better align project selection criteria with performance measure targets.
- Expand the use of JobNet features (e.g. mapping capabilities).
- Maintain the FY 2026-2029 TIP in JobNet including (1) four years of projects listed in the TIP (for specific program areas); (2) fiscal constraint for local and transit program areas; and (3) correct utilization of GPAs in alignment with the guidance document.

Products:

- Preparation of amendments and administrative modifications to the FY 2026-2029 Transportation Improvement Program for the JACTS planning area.
- Monitor progress and development of programmed TIP projects; present monthly progress reports at MPO meetings; conduct public project hearings and informational meetings as required; request amendments/administrative adjustments as required for project implementation.
- Staff will update, as necessary, maps that illustrate the concentrated locations of under-represented populations in relation to programmed road and transit projects that may have a negative affect or somehow neglect these populations. Staff will also review the impact of existing and future programmed road projects on transit routes.
- Staff will prepare and make available, for public review, an annual listing of the projects in which Federal funds have been obligated in the preceding year of the TIP. The listing will be published in the R2PC annual report and be available on-line at the R2PC website.

- Document the expected benefits of projects in the TIP (and LRTP) and how they will contribute to meeting performance targets.
- Evaluate the benefits/performance of the TIP (and LRTP) projects to determine progress towards meeting the performance measure targets.
- National Functional Classification System changes (as necessary).

Transportation Improvement Program Funding

	Work Hours	313.37 FHWA		Total
		Federal	Local	
R2PC	506	\$31,200	\$6,783	\$37,983
Total	506	\$31,200	\$6,783	\$37,983

PROGRAM MANAGEMENT:
PROGRAM MANAGEMENT — 313.38

Objectives:

- *Effectuate a sound, responsive approach to the management of the planning program.*
- *Provide for the administration of the area-wide transportation planning process in accordance with federal and state requirements, and for the technical management over each project included in the UWP.*

Methodology:

- Provide quarterly invoices and status reports of transportation planning activities.
- Prepare close-out reports in accordance with requirements in a timely manner.
- Maintain staff professional competence through attendance at training and transportation planning-related conferences.
- Provide local liaison to MDOT, Region 2 Planning Commission, and other transportation groups to ensure coordination.
- Represent the MPO at local, regional, and federal meetings.

Products:

- Quarterly financial status and progress reports, agreements, and Final Acceptance Report.
- Program correspondence, strategy, general staff meetings, and coordination with other programs.
- Program-related seminars, workshops, or meetings.
- Participate in any training activities regarding the implementation of performance-based measures.

Program Management Funding

	Work Hours	313.38 FHWA		Total
		Federal	Local	
R2PC	656	\$48,532	\$10,546	\$59,078
Total	656	\$48,532	\$10,546	\$59,078

**PROGRAM MANAGEMENT:
UNIFIED WORK PROGRAM — 313.39**

Objectives: —

- *Formulate an annual Unified Work Program (UWP) and budget that is responsive to the planning priorities of the metropolitan area as expressed by the Technical Advisory and Policy Committees involved in the planning process; and ensure that work is carried out in a coordinated and technically sound manner.*

Methodology:

- Prepare the annual UWP including costs, agency funding responsibilities, estimated staff requirements, and products expected to result from work efforts. When the UWP is completed, it will be submitted for review and approval to the JACTS committees and the R2PC (MPO). Progress in the completion of activities will be periodically monitored to assure successful and timely completion of activities.

Products:

- FY 2025 Urban Transportation Planning Unified Work Program.
- Update Indirect Cost Allocation Plan if necessary.

Unified Work Program Funding

	Work Hours	313.39 FHWA		Total
		Federal	Local	
R2PC	80	\$5,820	\$1,351	\$7,171
Total	80	\$5,820	\$1,351	\$7,171

Table 1
FY 2026 Unified Work Program — Summary Budget by Program Activity

Program and Program Activities	FHWA – PL		
	CPG (PL+5303)	Local Match	Total Cost
Data Monitoring and Reporting	\$4,536	\$986	\$5,522
Transp. Data Management System	\$69,579	\$15,979	\$85,558
Subtotal	\$74,115	\$16,965	\$91,080
Long Range Transportation Plan	\$9,955	\$2,535	\$12,490
Complete Streets Planning and Non-Motorized	\$6,309	\$0	\$6,309
Subtotal	\$16,264	\$2,535	\$18,799
TSM Technical Assistance	\$96,048	\$22,197	\$118,245
TSM Corridor Studies	\$3,251	\$706	\$3,957
Subtotal	\$99,299	\$22,903	\$122,202
Transportation Plan. Coordination	\$30,197	\$6,562	\$36,759
Transp. Improvement Program (TIP)	\$31,200	\$6,783	\$37,983
Program Management	\$48,532	\$10,546	\$59,078
Unified Work Program	\$5,820	\$1,351	\$7,171
Subtotal	\$115,749	\$25,242	\$140,991
Total	\$305,427	\$67,645	\$373,072

Table 2
FY 2026 Transportation Work Program
Staff Requirements and Fund Use

Program and Program Activities	R2PC	
	Total Costs	Hours
Database Management		
Data Monitoring and Reporting.	\$5,552	60
Transportation Data Management System	\$85,558	951
Subtotal	\$91,080	1,011
Long Range Planning		
Long Range Transportation Plan	\$12,490	104
Complete Streets Planning and Non-Motorized	\$6,309	81
Subtotal	\$18,799	185
Short Range Planning		
TSM Technical Assistance	\$118,245	1,314
TSM Corridor Studies	\$3,957	45
Subtotal	\$122,202	1,359
Program Management		
Transportation Planning Coordination	\$36,759	408
Transportation Improvement Program (TIP)	\$37,983	506
Program Management	\$59,078	656
Unified Work Program	\$7,171	80
Subtotal	\$140,991	1,650
Total	\$373,072	4,205

Table 3
Direct and Indirect Costs FY 2026
Region 2 Planning Commission

	COSTS			
	Total	Less: Direct Unallowable	Indirect	Modified Total Direct
Total Salaries	\$ 342,904		\$ 117,911	\$ 224,993
Total Fringe Benefits (37.93%)	\$ 130,094		\$ 44,735	\$ 85,359
Total Personnel Costs	\$ 472,999		\$ 162,646	\$ 310,353
Supplies	\$ 7,000	-	\$ 2,500	\$ 4,500
CPA Services	\$ 7,900	-	\$ 7,900	-
Legal Services	\$ 2,000	-	\$ 1,500	\$ 500
Computer Services	\$ 2,500	-	\$ 1,000	\$ 1,500
Training	\$ 7,500	-	\$ 2,000	\$ 5,500
Contractual/Consulting	\$ 89,505	\$ 68,505	\$ 21,000	\$ 68,505
Telephone	\$ 3,000	-	\$ 3,000	-
Postage/Shipping	\$ 2,000	-	\$ 1,500	\$ 500
Travel	\$ 6,200	-	\$ 1,500	\$ 4,700
Advertising	\$ 1,000	-	\$ 5,000	\$ 500
Printing/Copying	\$ 8,000	-	\$ 7,100	\$ 900
Insurance	\$ 5,000	-	\$ 5,000	-
Equipment Repair & Maintenance	\$ 2,000	-	\$ 1,200	\$ 800
Rent	\$ 40,770		\$ 40,770	-
Dues/Subscriptions/Publications	\$ 11,000		\$ 6,000	\$ 5,000
Postemployment Benefit Expense	\$ 30,000		\$ 30,000	
Software Licenses/Fees	\$ 3,000	-	\$ 2,000	\$ 1,000
Miscellaneous Expense	\$ 2,876	-	\$ 2,876	
Total Non-Personnel Costs	\$ 231,251	\$ 68,505	\$ 137,346	\$ 93,905
Total	\$ 704,250	\$ 68,505	\$ 299,992	\$ 404,258

Rate Calculation

Indirect	Cost	Rate
Total Indirect Costs	\$299,992	
Total Direct Salaries & Benefits	\$310,353	
Indirect Rate	96.66%	

APPENDIX A

Certificate of Indirect Costs

This is to certify that I have reviewed the indirect cost rate proposal submitted herewith and to the best of my knowledge and belief:

(1) All costs included in this proposal for Fiscal Year 2026 to establish billing or final indirect costs rates for October 1, 2025 to September 30, 2026 are allowable in accordance with the requirements of the Federal award(s) to which they apply and 2 CFR part 225, Cost Principles for State, Local, and Indian Tribal Governments (OMB Circular A 87). Unallowable costs have been adjusted for in allocating costs as indicated in the cost allocation plan.

(2) All costs included in this proposal are properly allocable to Federal awards on the basis of a beneficial or causal relationship between the expenses incurred and the agreements to which they are allocated in accordance with applicable requirements. Further, the same costs that have been treated as indirect costs have not been claimed as direct costs. Similar types of costs have been accounted for consistently and the Federal Government will be notified of any accounting changes that would affect the predetermined rate.

I declare that the foregoing is true and correct.

Governmental Unit: Region 2 Planning Commission

Signature: _____

Name of Official: Jacob Hurt

Title: Executive Director

Date of Execution: _____

APPENDIX B

Certification Regarding Lobbying

Certification for Contracts, Grants, Loans, and Cooperative Agreements

The undersigned certifies, to the best of his, or her, knowledge and belief, that:

(1) No Federal appropriated funds have been paid or will be paid, by or on behalf of the undersigned, to any person for influencing or attempting to influence an officer or employee of an agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement.

(2) If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, the undersigned shall complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions.

(3) The undersigned shall require that the language of this certification be included in the award documents for all sub awards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

Statement for Loan Guarantees and Loan Insurance

The undersigned states, to the best of his, or her, knowledge and belief, that:

If any funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this commitment providing for the United States to insure or guarantee a loan, the undersigned shall complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions.

Submission of this statement is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required statement shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

Signed _____
Jacob Hurt, Executive Director

Date _____

Region 2 PLANNING COMMISSION

Serving Hillsdale, Jackson & Lenawee Counties

Opportunity for Public Comment

Development of the Fiscal Year 2026-2029 Transportation Improvement Program

The Region 2 Planning Commission (R2PC) and Jackson Area Comprehensive Transportation Study (JACTS) are seeking public input for the development of the Fiscal Year (FY) 2026-2029 Transportation Improvement Program (TIP). The TIP documents the anticipated timing and cost of transportation improvements that utilize federal funds, in addition to any non-federally funded projects that are considered regionally-significant. The types of projects in the TIP include all modes of transportation, such as roadway construction, operations and reconstruction, bicycle and pedestrian, public transit and aviation. The TIP is a program and schedule of intended transportation improvements, or a continuation of current activities, through a four year period (Fiscal Years 2026 through 2029) and is considered the implementing tool of the JACTS 2050 Long Range Transportation Plan.

Please review the listing of projects on the following pages of this document. The listing of projects is available to view/download on the R2PC website, in addition to the full draft document, at: <https://www.region2planning.com/short-range-planning/>.

Comments can be submitted using any of the following methods:

- (1) **R2PC Comment Form** - (<http://www.region2planning.com/contact/>);
- (2) **E-Mail** – Brett Gatz at bgatz@mijackson.org
- (3) **Mail** – Region 2 Planning Commission, 120 W. Michigan Ave., 9th Floor, Jackson, MI 49201
- (4) **Public Meetings** – Additional Information available below:

JACTS Technical Advisory Committee

Wednesday, May 7, 2025
11:00 AM
Jackson City Hall – 161 W.
Michigan Ave., Jackson, MI
2nd Floor

Region 2 Planning Commission

Thursday, May 8, 2025
2:00 PM
Hillsdale City Hall – 97 N.
Broad St., Hillsdale, MI
3rd Floor

JACTS Policy Committee

Thursday, May 15, 2025
8:00 AM
Jackson County Tower Building
– 120 W. Michigan Ave.,
Jackson, MI
Comm. Chambers, 5th Floor

Please submit all comments on the draft project list by May 21st, 2025

Jackson Area Comprehensive Transportation Study (JACTS)
FY 2026-2029 Draft Transportation Improvement Program

Funding sources: STUL - Surface Transportation Urban Local (Federal), NH – National Highway (Federal), IM – Interstate Maintenance (Federal), ST – Surface Transportation (Federal), STL – Surface Transportation Local Rural (Federal), EDD – Economic Development Fund/Category D (State), HSIP – Highway Safety Improvement Program (Federal), CTF – Comprehensive Transportation Fund (State), 5307 Urbanized Area Formula (Federal), 5311 Non-Urbanized Area Formula (Federal), 5339 Alternative Analysis Program (Federal).

FY 2026

City of Jackson

- E Ganson St (Elm Ave to East City Limits) | Milling & One Course Asphalt Overlay | \$692,000 (\$506,400 Fed. / \$185,600 Local)

Jackson Area Transportation Authority

- Transit Capital | SP1302 - Bus Shelter Improvements | \$75,000 (\$60,000 Fed. / \$15,000 State)
- Transit Capital | 1110 - Bus Rolling Stock – Van Purchase | \$65,000 (\$52,000 Fed. / \$13,000 State)
- Transit Safety | SP1809 - Safety | \$17,934 (\$14,347 Fed. / \$3,587 State)
- Transit Operating | SP3000 - Operating except JARC and New Freedom | \$3,586,884 (\$1,793,442 Fed. / \$1,793,442 State)
- Transit Capital | SP1203 - Admin/maintenance facility improvements – Facility Improvements and Bus Replacement | \$500,000 (\$400,000 Fed. / \$100,000 State)
- Transit Capital | SP1103 - 35-39 foot replacement bus with or without lift | \$1,030,000 (\$824,000 Fed. / \$206,000 State)
- Transit Operating | 3000 - Operating Assistance | \$242,440 (\$122,953 Fed. / \$119,487 State)

Jackson County Department of Transportation

- Horton Rd (at Springbrook Rd) | Roundabout | \$295,465 (\$265,918 Fed. / \$29,547 Local)
- Various Routes | Two Course Asphalt Resurfacing | \$1,093,000 (\$782,600 Fed. / \$310,400 Local)
- Wildwood Ave (Ganson St to Jackson City Limits [Wayne Street]) | Milling & One Course Asphalt Overlay | \$100,000 (\$80,000 Fed. / \$20,000 Local)
- Various Roads | One Course Asphalt Overlay | \$1,637,250 (\$1,309,000 Fed. / \$167,998 State / \$160,252 Local)
- Page Ave (Watts and Falahee intersections) | Signal Modernization | \$382,000 Federal
- Albion Rd | Bridge Replacement | \$2,098,000 (\$1,678,400 Fed. / \$314,700 State / \$104,900 Local)
- Turk Rd | Bicycle/Pedestrian Improvements (Safe Routes to School) | \$1,936,398 (\$1,436,216 Fed. / \$500,182 Local)
- Countywide | Horizontal Curve Signing | \$208,737 (\$187,863 Fed. / \$20,874 Local)
- Countywide | Intersection Signing | \$77,312 (\$69,581 Fed. / \$7,731 Local)
- Countywide | Tree removals, signing, and pavement markings | \$1,323,358 (\$1,043,982 Fed. / \$279,376 Local)

MDOT

- US-127 (Henry Rd to County Line) | HMA Cold Milling and Single-Course HMA Resurfacing | \$6,624,000 (\$5,421,744 Fed. / \$1,202,256 State)
- M-99 (South St north and east to Gibbs Rd) | Multi-course HMA mill & resurface, concrete pavement repairs, drainage impr) | \$6,292,390 (\$5,150,321 Fed. / \$1,142,069 State)
- TSC-wide (US-127 SB Off Ramp at Springport) | Modernize signals to current standards | \$402,195 Federal
- All Trunkline Routes in University Region | Application of Permanent Pavement Markings | \$813,600 (\$732,240 Fed. / \$81,360 State)
- All Trunkline Routes in Jackson MPO | Special Marking Application | \$92,160 (\$82,944 Fed. / \$9,216 State)
- All Trunkline Routes in Jackson MPO | Pavement marking retroreflectivity readings | \$2,880 (\$2,592 Fed. / \$288 State)
- M-60 (at Cross Road) | Install Passing Flare | \$686,076 (\$617,468 Fed. / \$68,608 State)

- US-127 S (at Berry Rd interchange) | Install High Friction Surface Treatment | \$330,407 (\$297,366 Fed. / \$33,041 State)
- M-106 (Michigan Ave to Ganson St) | HMA cold milling with single course HMA overlay w/ ADA ramp upgrades | \$105,001 (\$85,943 Fed. / \$19,058 State)
- US-127 NB Ramp to WB I 94 | Install Radar Activated Curve Warning System | \$52,064 (\$46,858 Fed. / \$5,206 State)
- Regionwide | Recessing of special markings at intersections | \$10,000 (\$9,000 Fed. / \$1,000 State)
- I-94BL | Recessing of special markings at intersections | \$10,000 (\$9,000 Fed. / \$1,000 State)
- I-94BL | HMA crack treatment and overband crack fill | \$350,000 (\$286,475 Fed. / \$63,525 State)
- I-94 E (Four bridges) | Epoxy overlay and resealing end joints | \$2,137,895 (\$1,924,105 Fed. / \$213,790 State)
- I-94 | Hot mix asphalt overband crack fill and pavement marking | \$42,964 (\$35,166 Fed. / \$7,798 State)

FY 2027

City of Jackson

- W Morrell St (Brown St to Bowen St) | Reconstruction | \$1,099,000 (\$879,200 Fed. / \$219,800 Local)
- W Morrell St (at Fourth St intersection) | Traffic Signals | \$454,000 (\$265,000 Fed. / \$189,000 Local)

Jackson Area Transportation Authority

- Transit Capital | SP1809 - Safety | \$15,180 (\$12,144 Fed. / \$3,036 State)
- Transit Operating | 3000 - Operating Assistance | \$3,028,480 (\$1,514,240 Fed. / \$1,514,240 State)
- Transit Operating | 6000 - Other Program Costs | \$93,250 (\$46,625 Fed. / \$46,625 State)
- Transit Capital | SP1103 - 35-39 foot replacement bus with or without lift | \$1,015,040 (\$812,032 Fed. / \$203,008 State)

Jackson County Department of Transportation

- Various Roads | One Course Asphalt Overlay | \$1,468,750 (\$1,175,000 Fed. / \$211,209 State / \$82,541 Local)
- Various Roads | One Course Asphalt Overlay | \$1,703,750 (\$1,363,000 Fed. / \$211,209 State / \$129,541 Local)
- Page Ave (US-127 to 5th St) | Wedge and Chip | \$359,750 (\$287,800 Fed. / \$71,950 Local)
- Springport Rd (Airport Rd to Shirley Dr) | Resurface | \$520,000 (\$416,000 Fed. / \$104,000 Local)

MDOT

- All of Jackson MPO | Pavement marking retroreflectivity readings | \$2,016 (\$1,814 Fed. / \$202 State)
- M-106 (Michigan Ave to Ganson St) | HMA cold milling with single course HMA overlay w/ ADA ramp upgrades | \$802,002 (\$656,438 Fed. / \$145,564 State)
- M-106 (3rd St to Chanter Rd) | HMA cold milling with single course HMA overlay | \$396,000 (\$324,126 Fed. / \$71,874 State)
- I-94BL | Recessing of special markings at intersections | \$317,046 (\$285,341 Fed. / \$31,705 State)

FY 2028

City of Jackson

- W Morrell St (Bowen St to West Ave) | Reconstruction | \$665,000 (\$532,000 Fed. / \$133,000 Local)

Jackson Area Transportation Authority

- Transit Capital | SP1809 - Safety | \$15,787 (\$12,630 Fed. / \$3,157 State)
- Transit Operating | 3000 - Operating Assistance | \$3,149,618 (\$1,574,809 Fed. / \$1,574,809 State)
- Transit Operating | 6000 - Other Program Costs | \$96,980 (\$48,490 Fed. / \$48,490 State)
- Transit Capital | SP1103 - 35-39 foot replacement bus with or without lift | \$1,055,642 (\$844,514 Fed. / \$211,128 State)

Jackson County Department of Transportation

- Various Roads | One Course Asphalt Overlay | \$1,740,000 (\$1,392,000 Fed. / \$211,209 State / \$136,791 Local)
- Falahee Rd (Page Ave to Flansburg Rd) | Chip Seal | \$65,000 (\$52,000 Fed. / \$13,000 Local)
- Flansburg Rd (South St to Hoyer Rd) | Chip Seal | \$50,000 (\$40,000 Fed. / \$10,000 Local)
- Francis St (McDevitt Ave to South St) | Wedge and Chip | \$775,000 (\$620,000 Fed. / \$155,000 Local)
- Wildwood Ave (Michigan Ave to Laurence Ave) | Resurface | \$462,500 (\$370,000 Fed. / \$92,500 Local)
- Wildwood Ave (at Laurence Ave intersection) | Signal Modernization | \$271,000 Federal

MDOT

- I-94BL (Dwight St to Bender St) | Road reconstruction, watermain, storm sewer, signals, and pavt markings | \$29,754,034 (\$24,353,677 Fed. / \$4,627,8225 State / \$772,532 Local)
- US-127 NB Ramp to WB I 94 | Install Radar Activated Curve Warning System | \$312,386 (\$281,147 Fed. / \$31,239 State)
- Regionwide | Recessing of special markings at intersections | \$164,706 (\$148,235 Fed. / \$16,471 State)
- I-94BL | Recessing of special markings at intersections | \$10,000 (\$9,000 Fed. / \$1,000 State)

FY 2029

City of Jackson

- E Washington Ave (Park Place to Elm Ave) | Reconstruction | \$1,423,000 (\$1,138,400 Fed. / \$284,600 Local)
- W Morrell St (at First St intersection) | Signal Modernization | \$468,700 (\$277,000 Fed. / \$191,700 Local)

Jackson Area Transportation Authority

- Transit Capital | SP1809 - Safety | \$16,418 (\$13,134 Fed. / \$3,284 State)
- Transit Operating | 3000 - Operating Assistance | \$3,275,604 (\$1,637,802 Fed. / \$1,637,802 State)
- Transit Operating | 6000 - Other Program Costs | \$100,860 (\$50,430 Fed. / \$50,430 State)
- Transit Capital | SP1103 - 35-39 foot replacement bus with or without lift | \$1,097,868 (\$878,294 Fed. / \$219,574 State)

Jackson County Department of Transportation

- Kibby Rd (Reynolds Rd to City Limits) | Wedge and Chip | \$424,700 (\$339,760 Fed. / \$84,940 Local)
- McCain Rd (Reynolds Rd to Robinson Rd) | Wedge and Chip | \$211,050 (\$168,840 Fed. / \$42,210 Local)

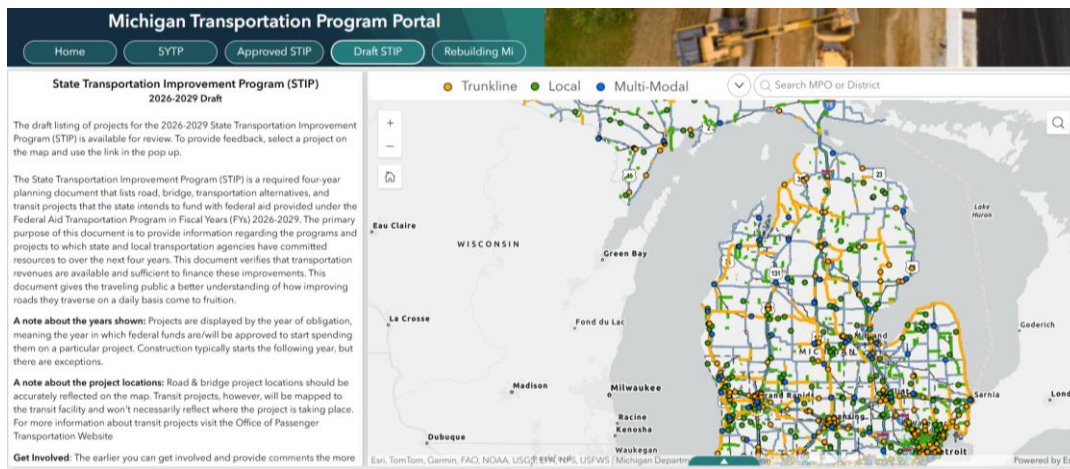
MDOT

- I-94BL | Recessing of special markings at intersections | \$398,819 (\$358,937 Fed. / \$39,882 State)

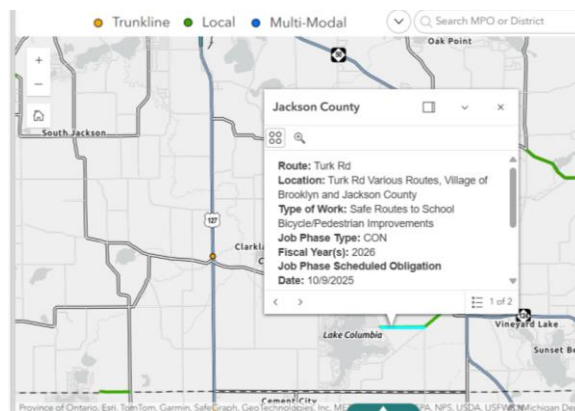


We'd like your input on the Statewide Transportation Improvement Plan!

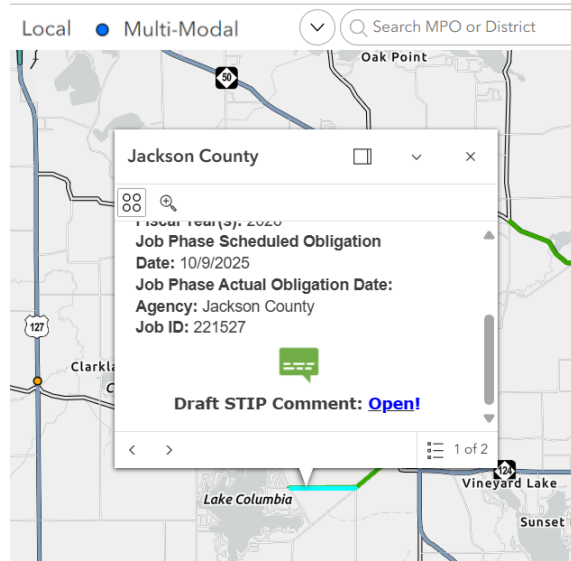
The Michigan Department of Transportation (MDOT) is seeking comments on the project lists in the draft fiscal year 2026-2029 Statewide Transportation Improvement Program (STIP). The STIP describes federally funded transportation projects for the next four years. Please note that the inclusion of a project does not always guarantee construction. Specific projects include road resurfacing, road rebuilding, bridge replacement, intersection improvements, and intelligent transportation system upgrades, as well as active transportation and transit-related projects. A map of the draft list of transportation projects is available online at www.Michigan.gov/STIP. Launch the Michigan Transportation Program Portal and select the Draft STIP tab at the top of the portal page.



Step 1: Zoom in and click on the project of interest.



Step 2: Scroll down to the bottom of the pop-up window and click on "Open!" to submit a draft STIP comment.



Step 3: A separate window with survey questions will open for you to submit your comments.

State Transportation Improvement (STIP) Feedback

Please provide feedback regarding the 2023-2026 STIP and the 2026-2029 Draft STIP with this form.

The STIP is a federally required planning document listing surface transportation projects that MDOT and local agencies plan to fund over four years with available and sufficient federal aid.

Public involvement is integral to the planning process, your thoughts and opinions are always welcome both here and on our general comment form.

For more information about the STIP/TIP please visit [this MDOT webpage](#)

Project Information

Are you interested in answering two additional questions to help us better categorize your comment?

Yes

No

Comment Location

If you have a specific area that your comment applies to, please move the pin to the correct location. This pin defaults at MDOT's main office in Lansing, MI. It is not necessary to move this

Thanks for your feedback!

The complete draft STIP document is currently being finalized. The public comment period for review of the entire document is anticipated to be available between July and August on the MDOT STIP website: www.Michigan.gov/STIP.

If you have any questions, please contact Mark Kloha KlohaM@Michigan.gov or Heather Bowden at BowdenH@Michigan.gov.