

**JACKSON AREA COMPREHENSIVE TRANSPORTATION STUDY (JACTS)
POLICY COMMITTEE MEETING**

*Thursday, November 20, 2025 / 8:00 AM
Jackson County Tower Building / 5th Floor / 120 W. Michigan Ave., Jackson, MI 49201*

AGENDA

1. Call to Order / Introductions
2. Public Comment
3. Approve Minutes of the Policy Committee Meeting of October 16, 2025, and Receive the Minutes of the Technical Advisory Committee Meeting of October 8, 2025 (see enclosures) – **ACTION**
4. Agency Status Reports – **DISCUSSION**
 - City of Jackson (enclosed)
 - Jackson Area Transportation Authority (enclosed)
 - Jackson County Department of Transportation (enclosed)
 - Michigan Department of Transportation (enclosed)
 - Jackson County Airport-Reynolds Field (enclosed)
 - Accelerate Jackson County (<https://acceleratejacksoncounty.org>)
5. Approval of Amendments to the JACTS FY 2026–2029 Transportation Improvement Program (TIP) (see enclosure) – **ACTION**
 - City of Jackson (1)
 - Village of Brooklyn (1)
 - Jackson Area Transportation Authority (1)
 - Jackson County Department of Transportation (5)
 - Michigan Department of Transportation (3)
6. Approval of State Safety Targets for Calendar Year 2026 (enclosed) – **ACTION**
7. Approval of JACTS 2026 Meeting Schedule (enclosed) – **ACTION**
8. Other Business
9. Public Comment
10. Adjournment

MINUTES

JACTS POLICY COMMITTEE

Jackson County Tower Bldg.
120 W. Michigan Ave. – 5th Floor
Jackson, MI 49201

Thursday, October 16, 2025

Members Present: Heather Bowden, MDOT – Statewide Planning
David Herlein, Spring Arbor Township
Pete Jancek, Blackman Charter Township (Vice-Chair)
Mike Jester, Leoni Township
Mike Overton, JCDOT
Mike Trudell, Summit Township
Margie Walz, R2PC Executive Committee
Troy White, JACTS TAC (Alt.)
Dan Wymer, Napoleon Township

Members Absent: Michael Brown, JATA
Cameron Carr, Jackson County Airport Board
Jonathan Greene, City of Jackson
Angela Kline, JACTS TAC
Tim Pickett, City of Jackson
James Shotwell, Jackson County Board of Commissioners (Chair)

Others Present: Thomas Boss, Region 2 Planning Commission
Charlie Briner, JCDOT
Brett Gatz, Region 2 Planning Commission
Jacob Hurt, Region 2 Planning Commission
Kelby Wallace, MDOT – Jackson TSC

ITEM 1 **CALL TO ORDER**

Vice-Chair Jancek called the meeting to order at 8:05 a.m. A quorum was present.

ITEM 2 **PUBLIC COMMENT**

No public comments were received.

ITEM 3 **APPROVE MINUTES OF THE POLICY COMMITTEE MEETING OF SEPTEMBER 18, 2025 AND RECEIVE THE TECHNICAL ADVISORY COMMITTEE MINUTES OF SEPTEMBER 10, 2025**

A motion was made by Mr. Trudell, supported by Mr. Herlein, to approve the Policy Committee meeting minutes of September 18, 2025, and receive the Technical Advisory Committee meeting minutes of September 10, 2025, as presented. The motion carried unanimously.

ITEM 4 **AGENCY STATUS REPORTS**

Project status updates were presented by the City of Jackson (Mr. White), Jackson County Department of Transportation (Mr. Briner), and Michigan Department of Transportation (Mr. Wallace).

ITEM 5 **APPROVAL OF AMENDMENTS TO THE JACTS FY 2026-2029 TRANSPORTATION IMPROVEMENT PROGRAM (TIP)**

The following amendments to the JACTS FY 2026-2029 Transportation Improvement Program (TIP) were presented to the committee:

FY	Job #/ Phase	Agency	Project Name	Work Type	Federal Amount	State Amount	Local Amount	Total Amount	Amendment Type
2026	218257 CON	JCDOT	Trist Road	Bridge Replacement	\$1,160,900	\$0	\$61,100	\$1,527,500	Change Fiscal Year

A motion was made by Mr. Wymer, supported by Ms. Walz, to approve the amendments to the JACTS FY 2026-2029 TIP as presented. The motion carried unanimously.

ITEM 6 **OTHER BUSINESS**

No other business was presented.

ITEM 7 **PUBLIC COMMENT**

No public comments were received.

ITEM 8 **ADJOURNMENT**

There being no further business, Vice-Chair Jancek adjourned the meeting at 8:18 a.m.

Brett Gatz, Recording Secretary
Region 2 Planning Commission

MINUTES

JACTS TECHNICAL ADVISORY COMMITTEE

Jackson City Hall
161 W. Michigan Ave. – 10th Floor
Jackson, MI 49201

Wednesday, October 8, 2025

Members Present: Charlie Briner, JCDOT
Robert Caldwell, JCDOT
Hunter Causie, JATA
Jeff Crow, City of Jackson
Brett Gatz, Region 2 Planning Commission
Angela Kline, JCDOT (Chair)
Mark Kloha, MDOT – Statewide Planning
Jack Ripstra, Local Government Representative
Andrea Strach, MDOT – University Region
Kelby Wallace, MDOT – Jackson TSC
Troy White, City of Jackson (Vice-Chair)

Members Absent: Debbie Kelly, Accelerate Jackson County
Juan Zapata, Jackson County Airport

Others Present: Thomas Boss, Region 2 Planning Commission
Jim Cole, JCDOT
Dave Lakin, Public
Michele Zawerucha, MDOT – Local Agency Program

ITEM 1 **CALL TO ORDER**

Chair Kline called the meeting to order at 11:00 a.m. A quorum was present.

ITEM 2 **PUBLIC COMMENT**

Mr. Lakin asked about a prior proposal he had made to reclassify Hewitt Rd in Columbia Township as a Primary Road.

ITEM 3 **APPROVE MINUTES OF THE TECHNICAL ADVISORY COMMITTEE MEETING OF SEPTEMBER 10, 2025 AND RECEIVE THE POLICY COMMITTEE MINUTES OF SEPTEMBER 18, 2025**

A motion was made by Mr. Briner, supported by Mr. Ripstra, to approve the Technical Advisory Committee meeting minutes of September 10, 2025, and receive the Policy Committee meeting minutes of September 18, 2025, as presented. The motion carried unanimously.

ITEM 4 **AGENCY STATUS REPORTS**

Project status updates were presented by the City of Jackson (Mr. White), Jackson Area Transportation

Authority (Mr. Causie), Jackson County Department of Transportation (Mr. Briner), and Michigan Department of Transportation (Mr. Wallace).

ITEM 5 **APPROVAL OF AMENDMENTS TO THE JACTS FY 2026-2029 TRANSPORTATION IMPROVEMENT PROGRAM (TIP)**

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2026	218257 CON	JCDOT	Trist Road	Bridge Replacement	\$1,160,900	\$0	\$61,100	\$1,527,500	Change Fiscal Year

A motion was made by Mr. Wallace, supported by Mr. Ripstra, to approve the amendments to the JACTS FY 2026-2029 TIP as presented. The motion carried unanimously.

ITEM 6 **OTHER BUSINESS**

- Ms. Zaverucha presented information about MDOT's Local Agency Program (LAP) to the committee.
- Mr. Gatz inquired about NFC revisions to JCDOT roads and whether they need to be voted on or not. Chair Kline said they had already been approved by JACTS.

ITEM 7 **PUBLIC COMMENT**

No public comments were received.

ITEM 8 **ADJOURNMENT**

There being no further business, Chair Kline adjourned the meeting at 11:21 a.m.

Brett Gatz, Recording Secretary
Region 2 Planning Commission

To: JACTS Technical Advisory and Policy Committees
Date: October 30, 2025
From: Troy R. White, P.E.
Subject: TIP Project Status

2024

218256 Lansing Avenue Corridor Safety Enhancements (North) & (South): Traffic signal modernization at Jackson-Ganson, Lansing-North, Lansing-Clinton and Lansing-Monroe intersections. Consulting engineering by Hubble, Roth & Clark (HRC). Contractor is Rauhorn Electric. Poles have been erected and ramps restored at Jackson-Ganson, Lansing-North, and Lansing-Monroe. **All concrete, HMA and pavement marking items are complete. Electrical service connections by Consumers are complete. New signals at Jackson-Ganson and Lansing-Monroe are active. Limiting component at Lansing-North is Consumers wire relocation. Limiting component at Lansing-Clinton is controller installation.**

2025

216593 MLK Equality Trail, MLK Jr Drive to Merriman with connection to Elmdale Trail: Reconstruct trail with 12' wide concrete pavement and construct connector to Ella Sharp Park Elmdale Trail along South Street. Consulting engineering by Hubble, Roth & Clark (HRC). Contractor is Merlo Construction Company, Inc. Between MLK and Merriman, work is substantially complete and a punch list is being compiled. **Construction of the connector to the Elmdale Trail in Ella Sharp Park is in progress. Clearing is complete and grading and base material placement is in progress.**

218247 Losey Ave and 218249 High St and Morrell St bridges over the Grand River: Capital Preventive Maintenance work on three bridges. Consulting engineering by Great Lakes Engineering. Contractor is Anlaan Corporation. All work is substantially complete. **This project will be removed for the December 2025 report.**

220137 Morrell Street Signals at Brown and at Wisner: Reconstruct signals with mast-arm mounted heads. Consulting engineering by Hubble, Roth & Clark (HRC). Rauhorn Electric is the contractor. **Electrical service connection by Consumers is complete. Activation of new signals is scheduled for the first week of November.**

220138 Martin Luther King Jr. Dr.: South St to Morrell (MLK Corridor RAISE Grant): Reconstruct roadway with reduction from three lanes to two lanes with parking on both sides and multi-use path on west side. Consulting engineering by Hubble, Roth & Clark (HRC). Contractor is Bailey Excavating. Phase 1 (High to Morrell) will be constructed in 2025. Phase 2 (South to High) will be constructed in 2026. **All Phase 1 HMA, structure adjustments and restoration items are complete. Permeant sign installation is in progress. Pavement markings are scheduled for the first week of November.**

221339 Brown Street: Denton Road to High Street (bundled with 221341 below): Mill and resurfacing and sidewalk ramp repairs. Consulting engineering by Hubble, Roth & Clark (HRC). Contractor is Michigan Paving and Materials Company. All work is substantially complete. **This project will be removed for the December 2025 report.**

221341 Blackstone Street: Glick Hwy to VanBuren Street (bundled with 221339 above): Left turn lane addition at the intersection of Glick Hwy. Consulting engineering by Hubble, Roth & Clark (HRC). Contractor is Michigan Paving and Materials Company. All work is substantially complete. **This project will be removed for the December 2025 report.**

2026

216645 Ganson Street, Elm to east City Limits: Mill and resurface pavement with ramp upgrades and sidewalk and curb repairs as needed. Consulting engineering by Hubble, Roth & Clark (HRC). The intent is a January 2026 letting. **Project Certification is complete. Obligation is currently stalled due to federal government shutdown.**

JACTS TRANSPORTATION IMPROVEMENT PROGRAM (TIP) PROJECT REPORT

November 2025

- Project Status
 - a. **Job #210663 (MI-2020-055-00-P14 / 25-2020-055-P14-1)**
Maintenance Equipment Purchase (Forklift, Lawn Tractor, Vehicle Diagnostic Tool, Misc.) – In Progress for Quotes
Anticipated project amount is **\$97,686**.
 - b. **Job #210663 (MI-2020-055-00-P14 / 25-2020-055-P14-2)**
Computer Replacements 2025
Project RFQ was sent 10/24/2025
 - c. **Job #N/A (MI-2020-049-00 / 2020-049-00-01)**
Administration Parking Lot Resurfacing.
Project IFB packet was posted to BidNet on 10/24/2025 with a 1/7/2026 anticipated awarding.
 - d. **Job #219442 (MI-2022-046-01-P3 / 2024-216536)**
Network Server Replacement
Project completed 10/27/2025
 - e. **Job #207687 (MI-2021-046-00-P20 / 25-2021-046-P20-1)**
Administration Building Bathroom(s) Remodel
An infrastructure update project to remodel bathrooms at the administration building.
Project RFQ was sent 10/24/2025 to contractors around the Jackson County area.
 - f. **Job #206173NI (MI-2022-046-01-P3 / 25-2022-046-P3-3)**
Van Purchase (5307/STP Funds).
Currently in progress
 - g. **Job #212963NI/213005NI (MI-2022-046-01-P3 / 25-2022-046-P3-1)**
Parking Lot Lights, Drive On Lift Rehab, and Bus Storage Flooring Rehab
Anticipated January 2026 posting of RFQ.
- Ridership Update for October 2025
 - a. Fixed Route: 24,859 (8.1% increase from September)
 - b. Reserve-A-Ride: 1,772 (7.9% increase from September)
 - c. Rides-To-Wellness: 724 (1.6% decrease from September)



Memorandum

Date: November 4, 2025

To: Mr. Brett Gatz
Region 2 Planning Commission

From: Angela N. Kline, PE, CPM
Managing Director

Charles W. Briner, PE
Director of Engineering

RE: November JACTS Update

We would like to provide the following update regarding our projects that are on the Transportation Improvement Program (TIP) for FY 2024, 2025 and 2026.

Fiscal Year 2024

Transportation Alternatives Program (TAP) Grant – Shared-use Pathway Project

JN 210635 Mike Levine Lakelands Trail Extension

Pedestrian Bridge was installed on October 29th. The contractor is working on final concrete work, fence installation and sign installation.

STUL (Urban) Federal Aid Projects

JN 216519 Napoleon Rd; Reynolds Rd; Blackman Rd; Hoyer Rd Overlay

All work is now complete

STL (Rural) Federal Aid Projects

JN 220975, 220976 & 220977 Chip Seal Force Accounts

East Michigan Avenue - Grass Lake to County Line

Lansing Avenue - North Stone Road to Maple Grove Road

Pulaski Road - County Line to Folks Road

All work is now complete

HRRR & HSIP Funding – MDOT Safety Grant Projects

JN 218025 Norvell Rd, Springport Rd and Moscow Rd Mumble Strips

Norvell Road and Springport Road completed in May. Moscow Road will start early November.

Fiscal Year 2025

JN 216523 Sutton Road and Wildwood Ave

All work is now complete

JN 216524 Moscow Road

All work is now complete

JN 218257 Trist Road Bridge

Brechting Bridge & Engineering had a GI Meeting on October 15th. Aiming for a March/April Letting

JN 218245 & 218246 Bridge PM

Bridges: Tompkins Road, Rives Eaton Road, King Road, Hague Road and Parnall Road Bridges.

Final package submitted to MDOT and in the November letting.

JN 219895/220179 Safety Improvement Project

Project Limits:

South Jackson Tree Removal from Vicary Road to Kimmel Road

Ackerson Lake Rd & Hart Road Intersection improvement

Coordinating with contractor (Alpine) to schedule Preconstruction Meeting

JN 220301 Robinson Road and Spring Arbor Road Signal Upgrade

Preconstruction meeting scheduled for November 13th (Wright Electric).

JN 220301 Airport Road

Project Limits: Airport Road from Argyle Street to Springport Road

Project Descriptions: 1.10 mi of hot mix asphalt cold milling, resurfacing and widening, concrete pathway and sidewalk ramps, traffic signal upgrades at Argyle and Boardman and pavement markings.

Coordinating with contractor (Michigan Paving) to schedule Preconstruction Meeting.

JN 221908, 221911 & 221919 Chip Seal Force Accounts

Clinton Way – West Parnall Road to Clinton Road

Robinson Road – West Michigan Avenue to McCain Road

Dettman Road – Gregory Road to Michigan Avenue

All work completed

JN 221961 Horizontal Curve and Intersection Signage

Coordinating with contractor (GEBS) to schedule Preconstruction Meeting.

Fiscal Year 2026

JN 220686 Albion Road Bridge

ROWE Professional Service Company GI Meeting was held on October 29th. Aiming for a February/March Letting

Two Springport Road Bridges (Near Minard Park)

Awarded bridge design to ROWE Professional Service Company.

JN 21655 Urban Paving (Mill, Wedge and Overlay)

Shirley Drive – Parnall Road to Lansing Avenue
East Ganson Street – City Limits to East Michigan Avenue
South Portage Road – Lee Road to East Michigan Avenue
Wildwood Avenue – Ganson Street to City Limits
NEPA's submitted in September and working on design

JN 216545 2026 Preventative Maintenance Project (Wedge and Chip Seal)

East Avenue - Austin Road to Cady Road
East Michigan Avenue - Portage Road to Wolf Lake Road
Maple Grove Road - Lansing Avenue to Cooper Road
Minard Road - Springport Road to M-50
Wooster Road - Seymour Road to Coon Hill Road
Watkins Road - Wellwood Road to Cash Road
Wellwood Road - M-124 to Watkins Road
Antcliff Road - M-124 to Case Road
NEPA's submitted in September and working on design

JN 225047, 225048, 225049 & 225050 Force Account Projects (Wedge and Chip Seal)

Francisco Road - Michigan Avenue to Reiman Road
Clear Lake Road - Reiman Road to I-94
Main Street - Waterloo-Munith Road to M-106
Mill Road – Austin Road to Case Road
Landon Road – County Line to Springport Limits
Phal Road – Wolf Lake road to Norvell Road
Sargent /Brills Lake Road – I-94 to Seymour Road
NEPA's submitted in September and working on design

JN 216636 Signal Modernization Project at Page/Watts and at Page/Falahee

NEPA's submitted in September and working on design

JN 221982 Austin Rd, Crawford Rd, Erie Rd, Rives Eaton Rd and Vicary Rd Tree Removal

NEPA's submitted in September and working on design

JN 221527 Safe Routes to School (SRTS): Brooklyn and Columbia Schools

NEPA's submitted and coordinating with property owners on acquiring necessary easements.



GRETCHEN WHITMER
GOVERNOR

STATE OF MICHIGAN
DEPARTMENT OF TRANSPORTATION
JACKSON TRANSPORTATION SERVICE CENTER

BRADLEY C. WIEFERICH, P.E.
DIRECTOR

October 31, 2025

Construction:

I-94 from M-60 to Calhoun County line – Reconstruction from M-60 to Michigan Ave, major rehabilitation from Michigan Ave to Calhoun County line – (2022-2025 construction). Project is substantially complete.

Cooper Street (M-106) bridge replacement in downtown Jackson south of train station and Louis Glick (I-94BL) deck replacement near Mechanic Street – Remaining work includes the bridge railing, roadway approach work, sidewalks and miscellaneous items. Open to traffic date is near early December.

US-127 at Jefferson Road – Bridge repairs. Project is substantially complete.

M-106 over Portage River – Bridge repairs. Work is underway and traffic is controlled by a temporary signal.

Airport Road over I-94 – Emergency bridge repair – Deck pour is scheduled near November 15th. Daytime lane closures of I-94 will also be occurring. NB Airport Road traffic is detoured. Open to traffic date is near mid-December.

Design:

US-127 (Henry to near Ingham Co Line) – Maintenance resurfacing and bridge repairs at Huntoon Creek, Berry Road, Grand River and Territorial Road bridges. 2026 construction.

M-99 in the Village of Springport – Road rehabilitation and drainage improvements. 2026 construction.

M-50 from Napoleon Road to Stoney Lake Creek – Preventative Maintenance – HMA resurfacing. 2026 Construction

US-127 Southbound ramp at Springport Road – Safety project. Signal replacement. 2026 Construction.

I-94 Bridges over US-127/West Ave. and over the Grand River – Bridge maintenance – Epoxy overlay and seal joints. 2026 Construction.

M-50 from M-124 to Hand Highway – Preventative maintenance resurfacing. 2026 construction.

Cooper Street (M-106) from Third Street to Chanter – Preventative maintenance resurfacing. 2027 construction.

Cooper Street (M-106) from Michigan Ave to North Street – Preventative maintenance resurfacing and sidewalk ramps. 2027 construction.

I-94 BL/E. Michigan Ave (Dwight to US-127) – Reconstruction. MDOT is working with the city of Jackson and Blackman Township regarding the potential road diet between Page Ave. and Ganson St. as part of this project. 2028 Construction.



Jackson County Airport – Reynolds Field

Flying Jackson Forward!

Juan C. Zapata, Airport Manager

JACTS Airport Update November 2025

- We have provided the notice to proceed to Sorensen Gross for the rehab of the terminal building. This rehab will replace the windows, roof, doors, and two failing boilers. It will also remove asbestos from the building and upgrade the restrooms. Expected project completion is May-June 2026.
- Veregy project – solar panel installation is mostly complete. Still waiting for approval from Consumers Energy in order to move the switch to on.
- Working on obtaining approval from Amtrak to remove trees in their right away.
- Hangar occupancy is at 100% with a waitlist
- Annual operations expected to break 40,000 again for 2025.

Jackson Area Comprehensive Transportation Study

FY 2026-2029 Transportation Improvement Program

November 2025 Amendments

Fiscal Year	Job Number	Responsible Agency	Project Name	Limits	Length	Primary Work Type	Project Description	Phase	Fund Source	Fed Estimated Amount	State Estimated Amount	Local Estimated Amount	Total Estimated Amount	Total Job Cost Incl. Non LAP	Federal Amendment Type
2027	225627	City of Jackson	E Ganson St	Ganson St (Mechanic St to Horton St)	1.55	Traffic Safety	Signal modernization, signing and pavement markings	CON	HSIP	\$647,460	\$0	\$71,940	\$735,000	\$918,750	PHASADD
2026	218255	Village of Brooklyn	Mill St	Str #4532, over the S Br Raisin River, Village of Brooklyn	0.000	Bridge Replacement	Bridge Replacement	CON	BFPO	\$865,500	\$0	\$288,500	\$1,154,000	\$1,442,500	PHASADD
2026	224201	JATA	Transit	Areawide	0.000	Transit Capital	Van Purchase	NI	STP	\$128,000	\$0	\$32,000	\$160,000	\$160,000	Add Project
2026	216545	JCDOT	East Ave, E. Michigan Ave, Maple Grove Rd, Minard Rd, Wooster Rd, Watkins Rd, Wellwood Rd, Antcliff Rd	Austin to Cady; Portage to Wolf Lake; Lansing to Cooper; Springport to M-50; Seymour to Coon Hill; Wellwood to Cash; M-124 to Watkins; M-124 to Case	12.900	Road Capital Preventative Maintenance	Wedge and Chip Seal	CON	STP	\$979,553	\$242,510	\$85,052	\$1,307,115	\$1,307,115	Change Cost
2027	225359	JCDOT	Countywide	Various Locations - Jackson County	0.000	Traffic Safety	Horizontal curve and intersection signing	CON	HSIP	\$398,610	\$0	\$44,290	\$442,900	\$553,625	PHASADD
2027	225433	JCDOT	Pulaski Rd	Pulaski Rd	6.737	Traffic Safety	Tree removals,	CON	HRRR	\$590,260	\$0	\$65,585	\$655,845	\$961,022	PHASBDGT
2027	225433	JCDOT	Countywide	Various	15.151	Traffic Safety	Tree removals,	CON	HRRR	\$1,098,638	\$0	\$122,071	\$1,220,709	\$961,022	PHASADD
2027	225687	JCDOT	County Farm Rd	County Farm Rd (Parma to Blackman) and Mt Hope Rd (Cedar Knoll to Seymour)	8.414	Traffic Safety	Tree removals, signing and pavement markings	CON	HRRR	\$508,378	\$0	\$56,486	\$564,864	\$706,080	PHASADD
2026	211993	MDOT	TSC-wide	US-127 SB Off Ramp at Springport	0.000	Traffic Safety	Modernize signals to current standards	ROW	STG	\$5,000	\$0	\$0	\$20,000	\$2,503,445	PHASADD

2026	213442	MDOT	I-94BL	Dwight Street to Bender Street	1.258	Reconstruction	Road reconstruction, watermain, storm sewer, signals, and pavt markings	UTL	NH	\$40,925	\$8,281	\$794	\$50,000	\$33,804,034	PHASADD
2026	213442	MDOT	I-94BL	Dwight Street to Bender Street	1.258	Reconstruction	Road reconstruction, watermain, storm sewer, signals, and pavt markings	ROW	NH	\$286,475	\$57,967	\$5,558	\$350,000	\$33,804,034	PHASADD



GRETCHEN WHITMER
GOVERNOR

STATE OF MICHIGAN
DEPARTMENT OF TRANSPORTATION
LANSING

BRADLEY C. WIEFERICH, P.E.
DIRECTOR

October 14, 2025

Dear Metropolitan Planning Organization Director:

The Michigan Department of Transportation (MDOT) is pleased to provide you with the calendar year (CY) 2026 national performance program state safety targets. MDOT appreciates your participation and contribution to the state target setting coordination process. The following state safety targets reflect those discussed in the target coordination session held on August 19, 2025.

Safety Performance Measure (5-year rolling average)	Baseline Condition	2026 State Safety Target
Fatalities	1,107.8	1,094.7
Fatality Rate Per 100 million Vehicle Miles Traveled (VMT)	1.165	1.100
Serious Injuries	5,758.2	5,744.5
Serious Injury Rate per 100 million VMT	6.049	5.772
Nonmotorized Fatalities and Serious Injuries	749.2	789.8

In accordance with 23 CFR §490.105(f)(1), Metropolitan Planning Organizations (MPOs) shall establish safety targets no later than 180 days after MDOT establishes the state targets in the Michigan Highway Safety Improvement Program (HSIP) annual report. MDOT submitted Michigan's HSIP annual report on August 31, 2025, and MPOs are required to report the metropolitan planning area CY 2026 safety targets to MDOT by February 27, 2026.

For each performance measure, MPOs shall establish targets for the metropolitan planning area by either (1) agreeing to plan and program projects so that they contribute toward the accomplishment of the relevant state target for that performance measure, or (2) committing to a quantifiable target for that performance measure for the metropolitan planning area [23 CFR §490.105(f)(3)]. For example, an MPO can elect to plan and program projects toward accomplishing state targets for two measures and develop quantifiable metropolitan planning area targets for the remaining three measures.

Metropolitan Planning Organization Director
Page 2
October 14, 2025

If an MPO elects to develop a quantifiable metropolitan planning area target for one or more safety measures, the MPO is required to coordinate the target development process with MDOT.

Thank you again for your commitment to improving traffic safety in Michigan. Questions regarding the national performance program requirements including coordination for developing quantifiable metropolitan planning area targets should be directed to Kelly Travelbee at (517) 898-4875 or TravelbeeK@Michigan.gov. Questions regarding statewide planning processes should be directed to myself or John Lanum at (517) 243-3554 or LanumJ@Michigan.gov.

Sincerely,

A handwritten signature in dark ink, appearing to read "Don Mayle", is positioned above the printed name.

Don Mayle, Manager
Statewide Planning Section

Enclosures

cc: J. Lanum, MDOT
D. Parker, MDOT
T. White, MDOT
J. Gutting, MDOT
E. Kind, MDOT
C. Newell, MDOT
G. Dawe, MDOT
K. Travelbee, MDOT
M. Toth, MDOT
A. Pickard, FHWA

TRANSPORTATION PERFORMANCE MANAGEMENT

HIGHWAY SAFETY IMPROVEMENT PROGRAM

SAFETY PERFORMANCE MEASURES

In 2012, the Moving Ahead for Progress in the 21st Century Act (MAP-21) established a performance- and out-come based program to achieve [national performance goals](#), including a safety goal to “achieve a significant reduction in traffic fatalities and serious injuries on all public roads.” Congress directed the U.S. Department of Transportation to establish performance measures in support of the national goals and in consultation with States, metropolitan planning organizations (MPOS), and other stakeholders. Reauthorizations since MAP-21 have reaffirmed the national goals and the supporting performance measurement and target requirements.

As directed by Congress, through rulemaking [[81 FR 13913](#) and [81 FR 13882](#)] the Federal Highway Administration (FHWA) codified the annual [Highway Safety Improvement Program](#) (HSIP) performance measurement and target requirements in [23 CFR Part 490, National Performance Management Measures, Subpart B](#). The purpose of safety performance measurement is to improve transparency through use of a public reporting system using common data standards and elements, and aggregating progress toward the national goal of reducing traffic fatalities and serious injuries. The safety performance measures identified in the regulation are applicable to all public roads regardless of jurisdiction.

The HSIP, legislated under [23 U.S.C. 148](#) and regulated under [23 CFR Part 924](#), is a core federal-aid program to achieve a significant reduction of fatalities and serious injuries on all public roads through targeted investment in infrastructure programs and projects to improve safety. The annual HSIP report communicates the annual safety performance targets to FHWA.

In coordination with FHWA, the National Highway Traffic Safety Administration (NHTSA) also codified MAP-21 safety performance measurement and target requirements as part of the annual [Highway Safety Plan](#) (HSP). The HSP is regulated by [23 CFR §1300](#), Uniform Procedures for State Highway Safety Grant Programs. The HSP focuses on behavioral traffic safety programs working in concert with the HSIP infrastructure investments.

In 2016, the FHWA identified five safety outcome measures, as follows, and the FHWA and NHTSA selected three measures in common (number 1-3) requiring identical targets be developed and reported in the HSIP and the HSP, respectively.⁽¹⁾

1. **Number of Fatalities**
2. **Rate of Fatalities per 100 million Vehicle Miles Traveled (VMT)**
3. **Number of Serious Injuries**
4. Rate of Serious Injuries per 100 million VMT
5. Number of Non-motorized Fatalities and Serious Injuries

In 2021, the Infrastructure Investment and Jobs Act (IIJA) provided substantive changes to [23 U.S.C. §402](#) Highway Safety Programs not limited to modifying the HSP from an annual to a triennial plan, and modified performance target requirements. The change in U.S. Code created conflict between HSIP and HSP regulations. Through rulemaking [[88 FR 7804](#)], NHTSA modified [23 CFR §1300](#), Uniform Procedures for State Highway Safety Grant Programs effective March 2023, as directed by 23 U.S.C. §402. In January 2024, FHWA published an NPRM [[89 FR 4857](#)] to propose changes to 23 CFR §490, including potential paths to realign the HSIP and HSP for performance measurement. In May 2025, FHWA withdrew the proposed NPRM ([reference Secretary Duffy memo dated May 29, 2025.](#))

(1) On January 13, 2025 FHWA distributed a waiver of identical state safety targets for common measures for calendar year 2026.

STRATEGIC HIGHWAY SAFETY PLAN



Figure 1 - Relationship between the SHSP, HSIP and HSP

The Michigan [Strategic Highway Safety Plan](#) (SHSP) is legislated and regulated under the HSIP and spearheaded by the Michigan Governor’s Traffic Safety Advisory Commission (GTSAC) in coordination with public and private stakeholders. The SHSP is updated on a four-year basis, and each edition builds upon the previous versions to reflect current conditions and safety needs.

The SHSP provides the framework for all Michigan highway safety programs to work in concert to align and leverage resources and guide investment decisions to collectively address the state’s safety challenges.

The SHSP incorporates the [Safe System Approach](#) (SSA) to mitigate risks by building and reinforcing layers of protection to prevent crashes and minimize the harm caused when they do occur. The SHSP mission applies the SSA through statewide strategies to move Michigan [Toward Zero Deaths](#), as even one death is not acceptable.

The Michigan SHSP safety goal is to eliminate fatalities and serious injuries by 2050

TARGET SETTING COORDINATION

The National Performance Management Measures regulation, Subpart B, communicates the process for which State DOTs and Metropolitan Planning Organizations (MPOs) are to establish and report on

the five HSIP safety targets, and the criteria FHWA will use to assess whether State DOTs have met or made significant progress toward meeting their safety targets.

The current annual timeline for establishing and reporting safety targets is as follows:

August 31: MDOT reports to FHWA statewide safety targets for all Michigan public roads, regardless of jurisdictional ownership, for the next calendar year through the HSIP.

February 27 (following year): MPOs report targets for the current calendar year to MDOT. Refer to the MPO section for details regarding MPO target elections and reporting. MDOT must provide FHWA MPO targets, upon request. [Regulation Timeline: August 31 + 180 Days]

Annual safety targets reflect the State of Michigan Long-Range Transportation Plan and Strategic Highway Safety Plan (SHSP) goals.

MPO TARGET SETTING

In accordance with federal regulation, the safety target establishment and reporting process for MPOs was jointly developed, documented, and mutually agreed upon by the MPO and MDOT.

The MPO must establish annual targets for each of the five safety measures by either (1) agreeing to plan and program projects so that they contribute toward the accomplishment of the State safety target for that performance measure, or (2) committing to a quantifiable target for that performance measure for their metropolitan planning area. For each of the five measures, the MPO can make different elections to agree to support the State’s targets or establish a quantifiable target.

MPOs must also report safety targets in their System Performance Report.

TARGET ACHIEVEMENT, CONSEQUENCE/PENALTY

FHWA will provide MDOT an official significant progress determination within 18 months following the Statewide target calendar year (e.g., in 2028 FHWA will provide MDOT a significant progress determination letter for 2026 safety targets). A State is considered to have met or made progress when at least four out of five safety targets are met, or the actual safety performance is better than the baseline performance for the period for four out of five measures.

If the State did not meet or make significant progress toward targets, the State (MDOT) must (1) submit an HSIP Implementation Plan (consequence) and (2) use obligation authority equal to or greater than the HSIP apportionment for the prior year for highway safety improvement projects (penalty).

There is no federal or state evaluation of significant progress toward MPO safety targets, nor is there a consequence or penalty for an MPO that does not demonstrate they have met or made significant progress toward target achievement.

2025 MICHIGAN SAFETY TARGETS

Data

The [Fatalities Analysis Report System](#) (FARS) is to be used for fatality related measures, and [the State of Michigan Crash database](#) is used for serious injury related measures. The VMT is calculated annually from the [Highway Performance Monitoring System](#) (HPMS).

2025 Target Development

The 2025 State safety targets are guided by the SHSP Mission, Vision and Goal to eliminate fatalities and serious injuries on Michigan roadways by 2050.

Aligned with the goal of Zero by 2050, the 2026 targets are developed on a curved slope wherein targets established from the current 5-year rolling average initially decline more slowly than the straight-line approach, and gain momentum over the timeline as reduction strategies are implemented.

Calculation Steps

Reference [FHWA Procedure for Safety Performance Measure Computation and State Target Achievement Assessment](#) guidance document.

The following steps were used by MDOT to calculate the baseline and establish the 2026 State targets. The steps outline the calculation for the annual and five-year rolling average of predicated fatalities, noting the same steps are utilized for all five safety performance measures.

Year	Annual Fatalities	5-Year Rolling Average Fatalities
2020	1,086	1,029.0
2021	1,136	1,043.2
2022	1,123	1,061.6
2023	1,095	1,085.2
2024	1,099	1,107.8

1. Calculate the baseline. For establishing the 2026 targets, the 5-year average for the latest full year of data is 2024. The baseline 5-year average of annual fatalities is 1,107.8 (2020-2024).
2. Calculate the declining projection for 2025 annual fatalities and 5-year rolling average.
 - a. Multiply baseline (2024 actual performance) by 0.98814 = 1,086
 - b. Calculate the 5-year rolling average for 2021 through 2025 using the 1,086 declining projection for 2025 = 1,108.0
3. Calculate the declining projection for 2026 fatalities and 5-year rolling average.
 - a. Multiply 2025 projection by 0.98593 = 1,071
 - b. Calculate 5-year rolling average for 2022 through 2026 using 1,071 declining projection for 2025 = 1,094.7

Repeat steps for remaining four measures. The multiplication rate as demonstrated in Steps 2 and 3 above will change annually based on the most recent baseline and the number of years between the target year and 2050.

2026 Safety Target Summary (5-Year Rolling Average)

Number of Fatalities	1,094.7
Rate of Fatalities per 100M VMT	1.100
Number of Serious Injuries	5,744.5
Rate of Serious Injuries per 100M VMT	5.772
Number of Non-Motorized Fatalities and Serious Injuries	789.8

Targets Reported to FHWA 5-Year Rolling Average

Year	Fatality	Fatality Rate	Serious Injury	Serious Injury Rate	Non-Motorized Fatality/Serious Injury
2018	1,003.2	1.020	5,136.4	5.230	743.6
2019	1,023.2	1.020	5,406.8	5.410	759.8
2020	999.4	0.970	5,520.4	5.340	735.8
2021	968.6	0.982	5,533.6	5.609	771.2
2022	1,065.2	1.098	5,733.2	5.892	791.6
2023	1,105.6	1.136	5,909.2	6.058	743.4
2024	1,109.2	1.152	5,785.0	5.999	710.8
2025*	1,098.0	1.113	5,770.1	5.850	728.3
2026*	1,094.7	1.037	5,744.5	5.457	789.8

Annual Crash Data

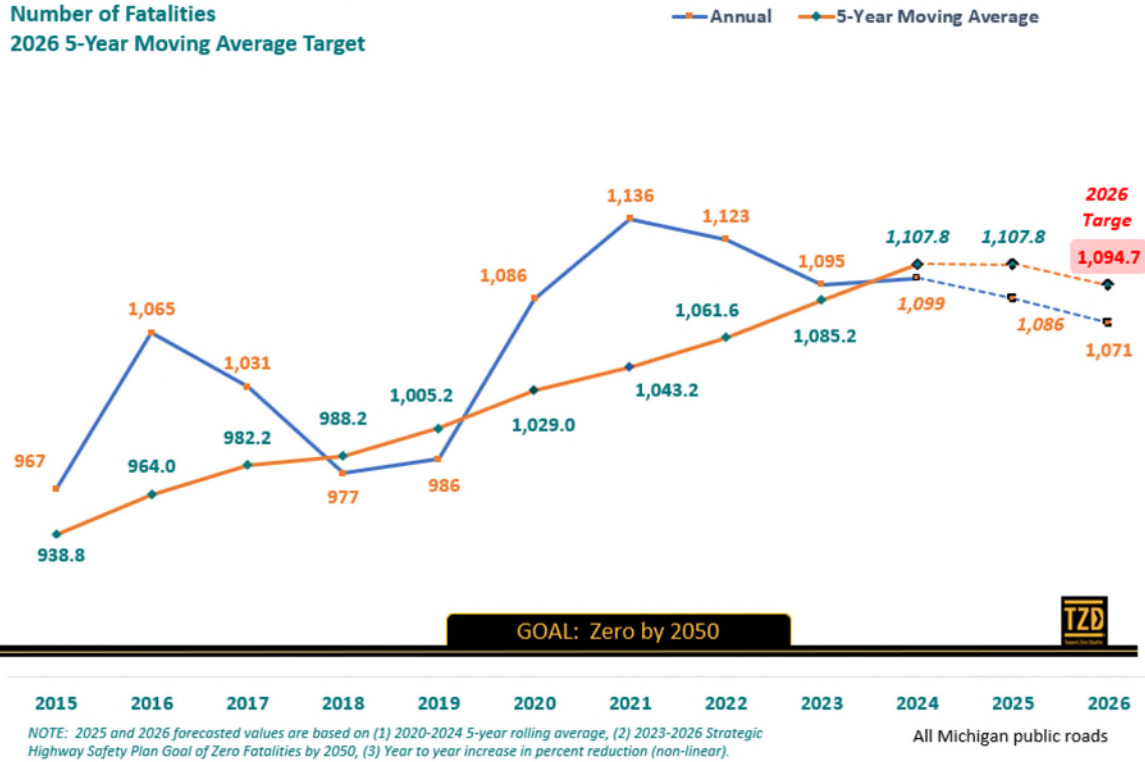
Year	Fatality	Fatality Rate	Serious Injury	Serious Injury Rate	Non-Motorized Fatality/Serious Injury
2014	901	0.925	4,909	5.040	691
2015	967	0.989	4,865	4.974	761
2016	1,065	1.074	5,634	5.679	740
2017	1,031	1.013	6,084	5.976	798
2018	977	0.954	5,586	5.455	740
2019	986	0.965	5,629	5.508	794
2020	1,086	1.258	5,433	6.295	742
2021	1,136	1.175	5,979	6.183	674
2022	1,123	1.172	5,782	6.035	720
2023	1,095	1.114	5,816	5.917	785
2024	1,099	1.106	5,781	5.816	825
2025*	1,086	1.071	5,712	5.633	815
2026*	1,071	1.037	5,631	5.457	804

* 2025 and 2026 reflect calculated predicted outcomes using an accelerating decline curve from target year to 2050 in alignment with the ZERO goal communicated in Michigan's Strategic Highway Safety Plan.

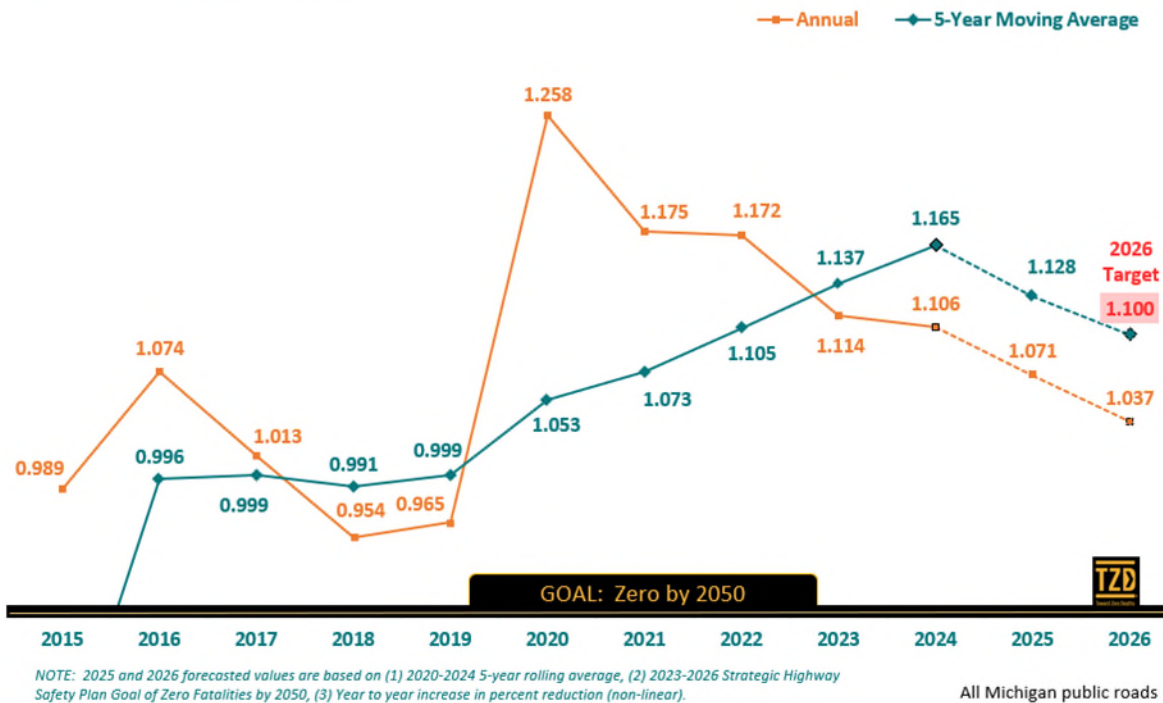
References:

- [Strategic Highway Safety Plan \(2023-2026\)](#)
- [Safety Performance Measure Final Rule \(23 CFR §490, Subpart B\)](#)
- [HSIP Final Rule \(23 CFR §924\)](#)
- [Planning Final Rule \(23 CFR §450\)](#)
- [FARS](#)
- [Michigan Traffic Crash Facts](#)
- [NHTSA Uniform Procedures for Safety Highway Safety Grants Program Final Rule \(2023 Update\)](#)
- [FHWA Procedure for Safety Performance Measure Computation and State Target Achievement Assessment](#)
- [Highway Safety Improvement Program/ Dashboard](#)

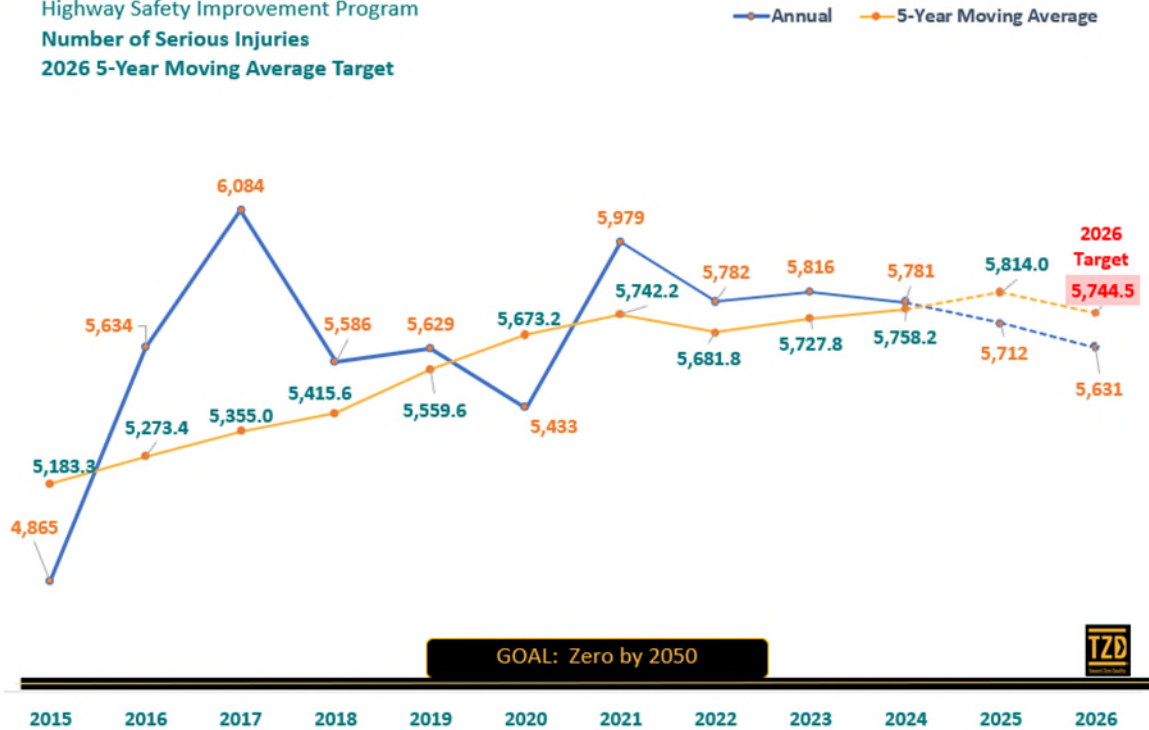
Highway Safety Improvement Program
Number of Fatalities
2026 5-Year Moving Average Target



Highway Safety Improvement Program
Rate of Fatalities per 100m VMT
2026 5-Year Moving Average Target



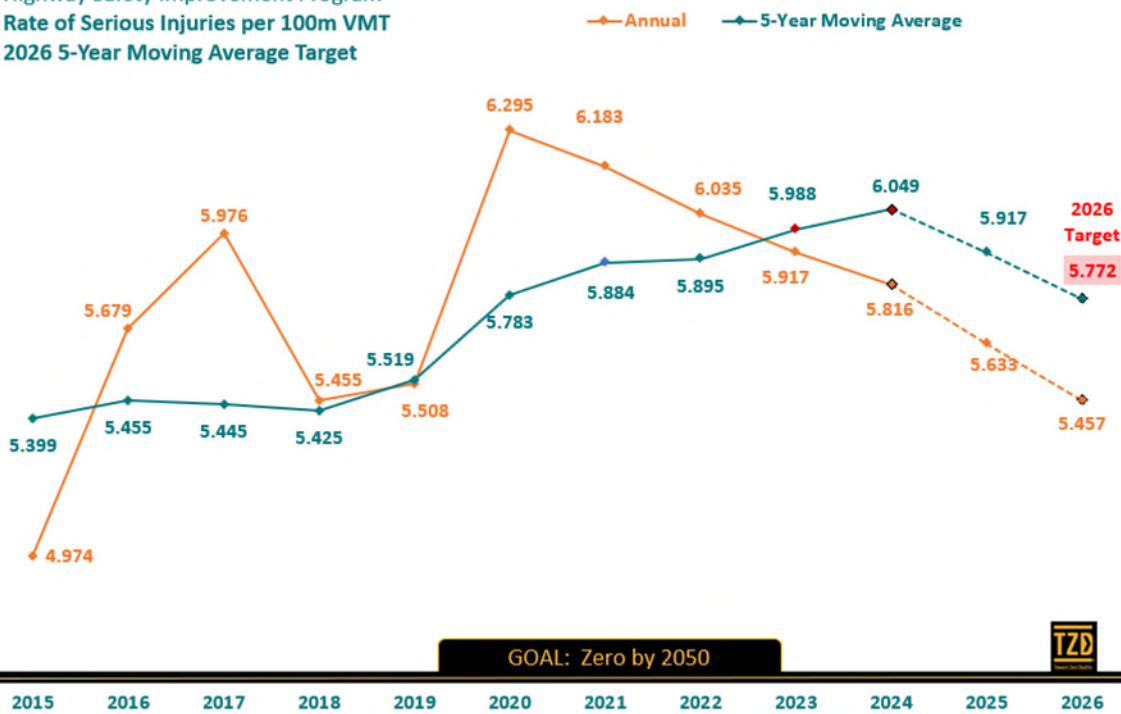
Highway Safety Improvement Program
Number of Serious Injuries
2026 5-Year Moving Average Target



NOTE: 2025 and 2026 forecasted values are based on (1) 2020-2024 5-year rolling average, (2) 2023-2026 Strategic Highway Safety Plan Goal of Zero Fatalities by 2050, (3) Year to year increase in percent reduction (non-linear).

All Michigan public roads

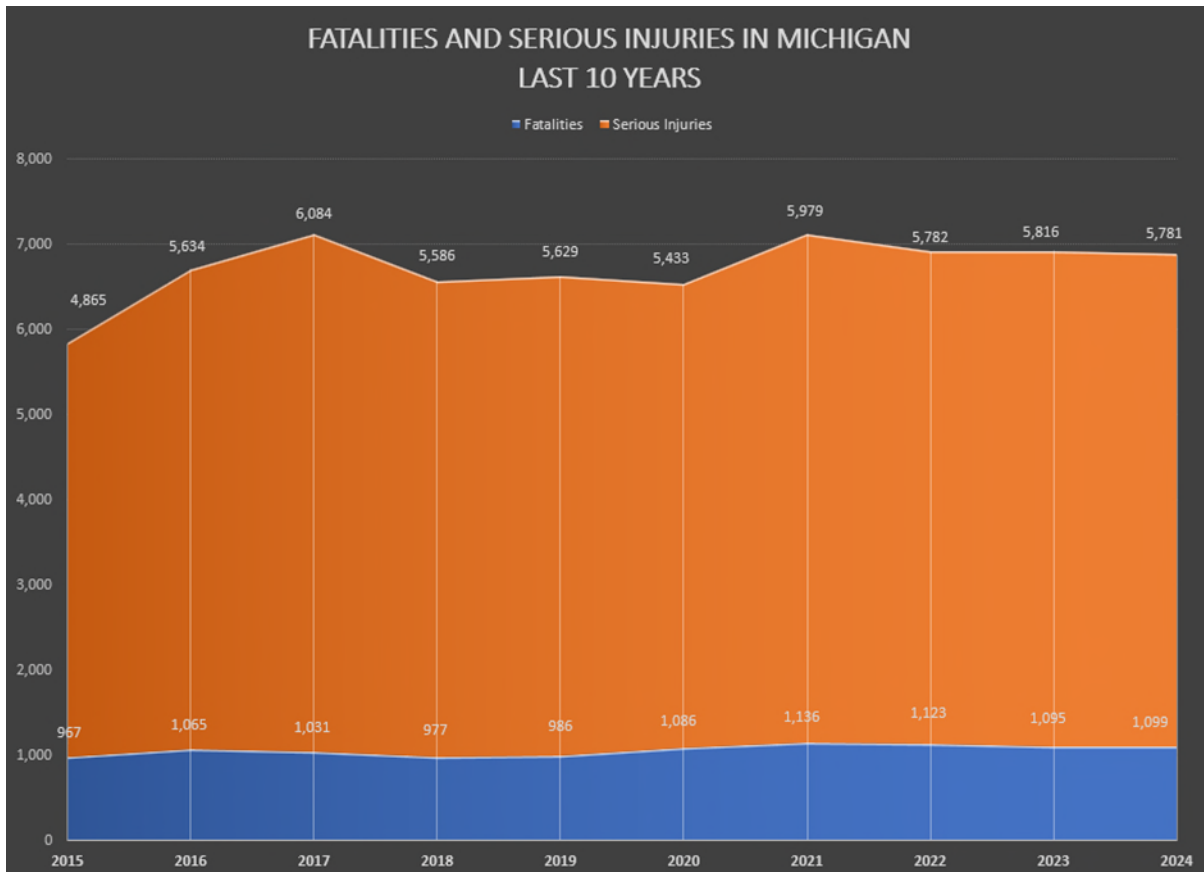
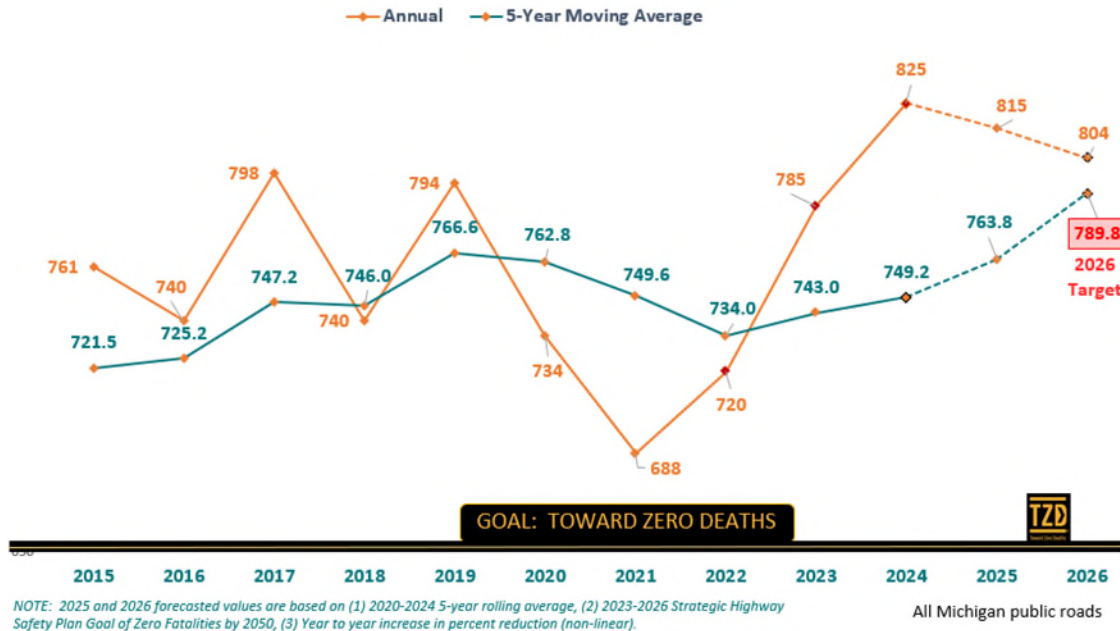
Highway Safety Improvement Program
Rate of Serious Injuries per 100m VMT
2026 5-Year Moving Average Target



NOTE: 2025 and 2026 forecasted values are based on (1) 2020-2024 5-year rolling average, (2) 2023-2026 Strategic Highway Safety Plan Goal of Zero Fatalities by 2050, (3) Year to year increase in percent reduction (non-linear).

All Michigan public roads

Highway Safety Improvement Program
 Number of Non-Motorized Fatalities and Serious Injuries
 2026 5-Year Moving Average Target



RELATIONSHIP BETWEEN MICHIGAN'S SHSP AND OTHER SAFETY AND REGIONAL PLANS
 Modified from Strategic Highway Safety Plans: A Champion's Guidebook to Saving Lives

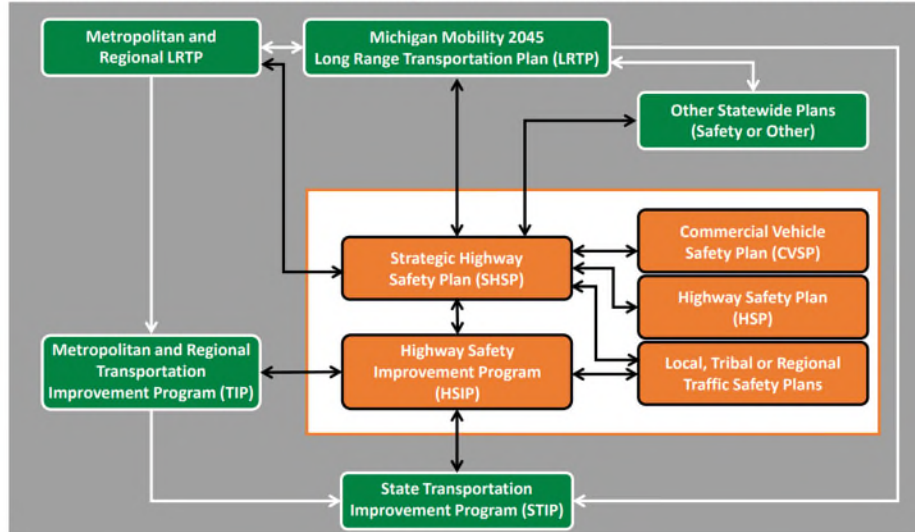


Figure 2 - 2023-2026 Michigan Strategic Highway Safety Plan (page 6)

JACTS TECHNICAL ADVISORY COMMITTEE 2026 MEETING SCHEDULE

JACTS Technical Advisory Committee meetings are held at 11:00 a.m. at Jackson City Hall, 161 W. Michigan Avenue, 10th Floor, Jackson, Michigan:

January 7, 2026
February 11, 2026
March 11, 2026
April 8, 2026
May 13, 2026
June 10, 2026
July 8, 2026
August 12, 2026
September 9, 2026
October 7, 2026
November 12, 2026*
December 9, 2026

** Due to Veteran's Day, the November meeting is moved to November 12, 2026*

JACTS POLICY COMMITTEE 2026 MEETING SCHEDULE

JACTS Policy Committee meetings are held at 8:00 a.m. at the Jackson County Tower Bldg., 120 W. Michigan Avenue, 5th Floor, Jackson, Michigan:

January 15, 2026
February 19, 2026
March 19, 2026
April 16, 2026
May 21, 2026
June 18, 2026
July 16, 2026
August 20, 2026
September 17, 2026
October 15, 2026
November 19, 2026
December 17, 2026

Rev. 11/13/2025